

WATER RESOURCES PROFILE SERIES

The Water Resources Profile Series synthesizes information on water resources, water quality, the water-related dimensions of climate change, and water governance and provides an overview of the most critical water resources challenges and stress factors within USAID Water for the World Act High Priority Countries. The profile includes: a summary of available surface and groundwater resources; analysis of surface and groundwater availability and quality challenges related to water and land use practices; discussion of climate change risks; and synthesis of governance issues affecting water resources management institutions and service providers.

India Water Resources Profile Overview

India is one of the most water stressed countries in the world. Per capita annual freshwater availability (1,427 m³) is lower than the Falkenmarkⁱ threshold for water stress and 66 percent of water resources are abstracted.ⁱⁱ Approximately 31 percent of India's water resources originate in neighboring countries. Water is abundant in the lower reaches of the Ganges River Delta in the east but deficits are common in the northwest, west, and south depending on timing and course of summer and winter monsoons.

Total water demand is projected to exceed renewable supply in almost every state by 2030. Growing water stress may significantly impact agricultural output, particularly in the northwest, and cause significant economic losses.

Insufficient water storage and poor reservoir management threaten municipal water supply, particularly in periods of drought. Shortages are worsened by high groundwater abstractions that reduce base river flow, watershed deforestation and degradation, and concentrated demand in urban areas.

Lack of municipal wastewater treatment has led to microbial contamination and reduced dissolved oxygen in many rivers. This has impacted ecosystems and biodiversity, particularly in the Yamuna (Delhi), Cooum (Chennai), and the Mithi Ulhas rivers (Mumbai).

Groundwater use is unsustainable in many cities and agricultural areas. Aquifer depletion is most rapid in northwestern India. Declining groundwater levels threaten livelihoods in rural communities and urban water supply.

Fluoride (northwest and south) and arsenic (lower reaches of the Ganges Basin) are naturally occurring in groundwater. High salinity (northwest) is also natural and caused by flood irrigation and over-pumping coastal aquifers. Heavy metal contamination in urban areas derives from industrial and municipal waste.

Climate change is increasing the frequency and scale of severe droughts, particularly in the northwest and south. Glacial melt and more intense monsoon precipitation will contribute to landslides and severe flooding in the northern highland areas and the lower reaches of the Ganges and Brahmaputra Basins. Flood risks are severe and cause over \$7 billion in losses each year.

India has a strong federalist system in which states have primary domain over water allocation and water use within their territories. State policies are not always legally or practically compatible, which can impede integrated water resources management. States are not obligated or incentivized to employ IWRM approaches.




ⁱThe [Falkenmark Water Stress Index](#) measures water scarcity as the amount of renewable freshwater that is available for each person each year. A country is said to be experiencing water stress when water availability is below 1,700 m³ per person per year; below 1,000 m³ is considered water scarcity; and below 500 m³ is absolute or severe water scarcity.

ⁱⁱSDG 6.4.2 measures [water stress](#) as the percentage of freshwater withdrawals against total renewable freshwater resources. The water stress thresholds are: no stress <25%, low 25%-50%, medium 50%-75%, high 75%-100%, and critical >100%.

Water Resources Availability



KEY TAKEAWAYS

-  Water availability is seasonally and regionally variable, and is influenced by the intensity, timing, and duration of summer and winter monsoons.
-  60 percent of India's renewable surface water derives from the Ganges and Brahmaputra Basins.
-  Alluvial aquifers cover one-third of India throughout the Indo-Gangetic Plain and contain half of India's renewable groundwater resources.

This section summarizes key characteristics of surface and groundwater resources. Table 1 summarizes key water resources data and Figure 1 presents key surface water resources, wetlands, and dams.

Surface Water Resources

India divides its surface water into 22 basins. The Ganges, Indus, Godavari, and Brahmaputra Basins cover more than half the country.⁹ The Ganges and Brahmaputra Basins have headwaters in the Himalayas and are part of the transboundary Ganges-Brahmaputra-Meghna Basin which outlets through the Ganges Delta.¹⁰ Almost 60 percent of India's renewable water is in the Ganges and Brahmaputra Basins.¹¹ However, only 37 percent of the water is exploitable.¹² High volume and rapid flows into the Bay of Bengal during the summer monsoons are hard to store and almost none of the flow in the Brahmaputra Basin is considered usable.^{13,14} The Ganges is the longest river (2,500 km) and flows across 11 states.¹⁵ The Indus Basin does not contribute much to India's total renewable water supply, but its flows are critical to downstream water users in Pakistan. Many rivers within the Indus Basin are seasonal and terminate in seasonal salt marshes called the Rann of Kutch in the Thar Desert. The Western Ghats coastal mountain range form the upper catchments of numerous river basins, including the

Krishna and Godavari Basins, which provide 10 percent of India's renewable water.¹¹

The summer monsoons (June-September) provide 60 to 90 percent of annual precipitation and sustain river flows at lower elevations.¹⁶⁻¹⁹ River flow in highland areas of the Indus, Ganges, and Brahmaputra Basins is sustained by melting snowpack and glaciers. There are more than 4,000 glaciers in the upper Ganges Basin alone.²⁰ Snowpack and glacial melt constitute between 50 and 75 percent of total highland river flows and are a critical resource in the Himalayan foothills.¹⁹

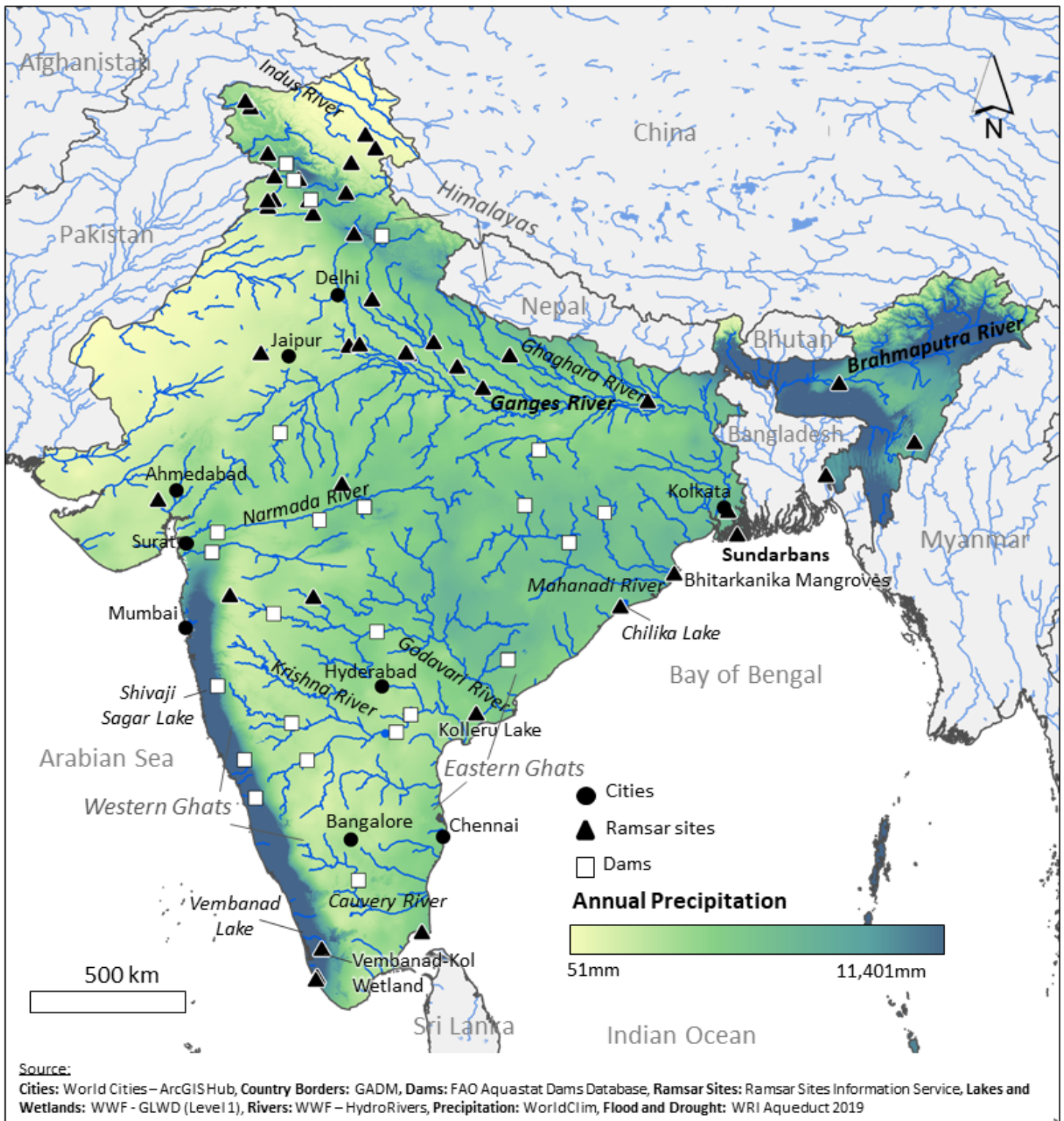
India's has over 1,000 large and medium-sized lakes and reservoirs. The largest freshwater reservoirs are the Shivaji Sagar, Indira Sagar, and Sardar Sarovar.²¹ Prominent brackish lakes include the Vembanad, Chilika, and Pangong. The Sundarbans wetlands near the Ganges River Delta contains one of the largest mangrove forests in the world.²²

TABLE 1. WATER RESOURCES DATA

	Year	India	South Asia (Median)
<u>Long-term average precipitation (mm/year)</u>	2017	1,083	1,712
<u>Total renewable freshwater resources (TRWR) (MCM/year)</u>	2017	1,911,000	210,200
<u>Falkenmark Index - TRWR per capita (m³/year)</u>	2017	1,427	2,529
<u>Total renewable surface water (MCM/year)</u>	2017	1,869,000	210,200
<u>Total renewable groundwater (MCM/year)</u>	2017	432,000	20,000
<u>Total freshwater withdrawal (TFWW) (MCM/year)</u>	2010	647,500	12,950
<u>Total dam capacity (MCM)</u>	2005	224,000	17,144
<u>Dependency ratio (%)</u>	2017	30.52	5.71
<u>Interannual variability</u>	2013	1.7	1.30
<u>Seasonal variability</u>	2013	4.2	3.55
<u>Environmental Flow Requirements (MCM/year)</u>	2017	937,100	83,790
<u>SDG 6.4.2 Water Stress (%)</u>	2010	66.49	15.67

Source: [FAO Aquastat](#)

FIGURE 1: MAP OF WATER RESOURCES



Groundwater Resources

Groundwater is classified into 14 principal systems that are further subdivided into 42 major aquifers.²³ Most of these aquifers can be broadly characterized as consolidated and unconsolidated formations. Groundwater availability is more consistent and robust in unconsolidated formations.

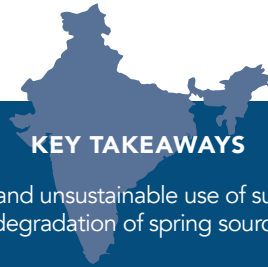
Consolidated, hard rock aquifers underlay the two-thirds of India in the central and southern regions. The aquifers

have variable hydrogeologic properties that depend on the degree of fracturing.²⁴ Groundwater in consolidated aquifers is accessible at shallow depths but storage capacity within these aquifers is generally low.²⁵ Deeper, potentially more productive aquifers can be found in some locations, but drilling costs are high and drilling success rates are variable as borehole depths can range between 60 to 100 meters.²⁴

Aquifers in the unconsolidated formations contain roughly half of all renewable groundwater in lowland areas, along parts of the eastern coastline, and in a broad band across the Indo-Gangetic Plain in northern India.²⁵ These

aquifers have greater storage capacity and support high well yields.²⁵ The depth to water table in northwestern India is more than 40 meters and is less than 10 meters throughout the eastern Indo-Gangetic Plain.²⁶

Surface Water Outlook



KEY TAKEAWAYS

- Canal and flood irrigation contribute to inefficient and unsustainable use of surface water. Base flow rates in many rivers are also decreasing due to over-abstraction, drought, and degradation of spring sources.
- Several large cities, especially in the south and west, are vulnerable to drought and reduced flows due to poor reservoir management and low storage capacity. The Ganges and Brahmaputra Basins are at risk of severe flooding during monsoons.
- Aquatic biodiversity in wetlands is vulnerable to upstream hydraulic development, water quality threats, and reductions in river flow rates.
- Municipal and agricultural waste are depleting surface waters of dissolved oxygen, particularly downstream of cities in the dry season. Industrial effluent are contaminating surface waters with heavy metals, surfactants, and pesticides.

This section describes key sources of demand and uses of surface water, and associated challenges stemming from water availability and water quality challenges.

Irrigation accounts for 90 percent of all freshwater withdrawals, and over 60 percent of the withdrawals are from surface water.⁵ Surface water for irrigation is generally conveyed through extensive canals in the Ganges Basin in the states of Uttar Pradesh, Madhya Pradesh, Haryana, and Bihar.^{5,27,28} Urban municipal water services rely on surface and groundwater, although surface water abstractions are slightly higher. In rural areas, groundwater is the main water source for domestic use.^{30,31} Industry accounts for only two percent of total withdrawals.^{5,32} There are also numerous non-consumptive surface water uses including hydropower generation (10 percent of total power generation) and transportation and shipping through over 5,000 km of navigable rivers.^{33,34}

Over-abstraction and inefficient irrigation, primarily of rice and wheat, threaten surface water availability, economic growth, and food security. Since the 1960s, India's "Green Revolution" more than quadrupled irrigated croplands.³⁵ This has increased water stress and jeopardized economic development and food security.¹ Canal distribution systems and flood and furrow irrigation systems are only 35-45 percent efficient³⁶ and water stress from these losses may contribute to a more than 6 percent decline in GDP by 2050.² India's National Water Mission aims to increase water use efficiency by 20 percent and promote micro-irrigation systems.³⁹

Declining base flow rates are reducing dry season flows and impacting irrigation, ecosystems and biodiversity, and municipal use, especially in the Ganges, Cauvery, Narmada, and Mahanadi Rivers. Reduced base flow rates are caused by unsustainable groundwater abstraction, more intense and frequent drought, and degraded headwater springs. The Ganges

River base flow rate has declined 59 percent over the past few decades in some of its lower reaches.⁴⁰ Similarly, deforestation, fires, and land use changes, among other factors have reduced spring outflows throughout India, especially in the Western and Eastern Ghats and Himalayan regions.⁴¹ Urbanization and agriculture in the Krishna Basin have reduced forest cover to only 3 percent, increased flooding, degraded water quality, and increased sedimentation in dams.⁴² In the Himalayan regions, 15 percent of the population depend on springs, which periodically dry up. Around half of all springs in the region have reduced outflows.⁴³

Poor reservoir management and low storage capacity threaten municipal water supply in several major cities, especially in the southern peninsula and the west. Two-thirds of national storage capacity are held in 123 major reservoirs but their capacity fluctuates between 20 and 70 percent between June and October due to seasonal water availability.⁴⁴ Low storage capacity worsened by sedimentation from upstream land use changes and poor reservoir operations compound these fluctuations. Lower than average monsoon rainfall and low reservoir storage capacity have resulted in water crises in several major cities, including Bangalore, Hyderabad, Delhi, and Chennai, which experienced acute water shortages during a 2016-2019 drought. In 2019, Chennai suspended municipal water distribution urban residents as its reservoirs dried up.⁴⁵

Monsoon flooding is a key risk to agriculture, infrastructure, economic growth, and human health. Approximately 12 percent of India faces high risk of flooding, particularly in the states of Assam, Bihar, Orissa, Uttar Pradesh, and West Bengal.⁴⁶ Floods cost almost \$7 billion per year and routinely cause massive loss of human

life.⁴ In 2019, monsoon flooding killed 1,800 people, destroyed infrastructure and cropland, and displaced 1.8 million people.⁴⁷ Flood management strategies have focused on infrastructure, including the construction of dykes, although there is a need for improved technical capacity, flood forecasting and warning outreach, and better land use planning and flood plain mapping.^{4,48} Expanding urban slums that encroach on flood plains and along the coast are vulnerable, particularly in cities like Mumbai.⁴⁹

Wetland and riverine biodiversity are threatened by decreasing inflows of freshwater, surface water abstraction for municipal and agricultural purposes, and drought. India has over 700,000 wetlands, including 37 official Ramsar Sites which span over a million hectares.^{22,50} The five largest Ramsar Sites include the Sundarbans (423,000 hectares (ha)), Vembanad-Kol (151,250 ha), Chilika Lake (116,500 ha), Kolleru Lake (90,100 ha), and Bhitarkanika Mangroves (65,000 ha).⁵¹ Dams reduce river flows to downstream brackish wetlands and estuaries⁵² and droughts have caused relatively large rivers, such as the Ken in central India, to dry up.^{53,54} Declining flow rates in the Ganges River have increased salinity in the Delta.⁵⁵ The recently approved National Waterways Act, which calls for expanded fluvial transportation capacity, will affect 90 percent of the Ganges River Dolphin's habitat and may further strain its population without appropriate mitigation measures.⁵⁶

Widespread discharge of untreated municipal waste and agricultural runoff have reduced dissolved oxygen (DO) threaten aquatic ecosystems and biodiversity. Over 38 million liters of untreated municipal sewage are discharged directly into the environment each day.^{57,58} Watercourses are also heavily polluted with solid waste, particularly downstream of urban areas, and can suffer

from erosion and siltation caused by illegal in-stream sand and gravel mining.⁵⁹ These have threatened aquatic life by depleting oxygen levels.⁶⁰ Dissolved oxygen in portions of the Yamuna (near Delhi), Cooum (near Chennai), and Mithi and Ulhas Rivers (both in Mumbai) have been found to be too low to support aquatic life.⁶¹

Heavy metals and surfactants from industrial waste threaten public health. Heavy metals in surface water include cadmium, chromium, and lead at concentrations that exceed WHO guideline limits for drinking water. These are likely derived from diverse sources of industrial waste. Notably, lead concentrations exceeded WHO guideline limits for drinking water by more than 20 percent in approximately 70 rivers.⁶²

Agrochemical contamination is particularly high in the Ganges Basin, threatening water quality and human health. Concentrations of numerous pesticides, including malathion, are several times higher than WHO guideline limits for drinking water in the lower reaches of the Ganges Basin in West Bengal.⁶³ Organochlorine pesticides constitute up to 70 percent of all pesticides used. These pesticides present serious threats to water quality and public health as they persist in the environment and are neurotoxic.⁶⁴

Open cast mines, particularly in the Western Ghats, threaten surface water quality and biodiversity. Heavy tropical rainfall can rapidly disperse mine tailings and increase siltation of watercourses, increasing the risk of landslides and reducing downstream reservoir capacity. Most of the Western Ghats may soon attain protected status, although 15 percent of the proposed ecologically sensitive area may be reserved for mining and industry.⁶⁵⁻⁶⁷

Groundwater Outlook



KEY TAKEAWAYS

- ⦿ Aquifers in northwestern India are severely overexploited and unsustainable groundwater abstraction will affect most states by 2030. Domestic wells in many cities such as Chennai and Delhi face declining water levels and in some cases have run dry during drought.
- ⦿ Natural contamination in groundwater widespread. Arsenic is found within the Indo-Gangetic Plain and high salinity occurs naturally and is caused by flood irrigation and over pumping.
- ⦿ Poor sanitation systems, heavy metal contaminants from industry, and fertilizers and pesticides threaten public health and degrade groundwater quality.

This section describes key sources of demand and uses of groundwater, and associated challenges stemming from water availability and water quality challenges.

Total freshwater demand is projected to exceed supply by as much as 50 percent by 2030 due to increased demand for groundwater.³ Groundwater abstractions are mostly for irrigation, especially in the Ganges Basin and the northwest, and constitute 60 percent of total irrigation withdrawals.^{1,5,68,69} Groundwater is a relatively minor water

source for municipal systems but is used to supplement surface water supply. Over 20 percent of urban residents obtain water through private or community wells and groundwater is the primary source of drinking water in rural areas.⁷⁰ Over one-third of industrial withdrawals are from groundwater, although total withdrawals are low compared

to other sectors.³⁰ Groundwater overexploitation is widespread and conditions are expected to worsen nationwide.⁷³ The crisis is most severe in the northwest, particularly in Punjab, where total abstractions exceed recharge by over 65 percent.^{74,75} If trends continue, Punjab's groundwater will be fully depleted in most locations by 2040.⁷⁴

Poor management, high demand, and drought threaten groundwater availability in urban areas throughout India, particularly in southern India and in Delhi.

Declining groundwater has been observed in major cities throughout southern India.⁷⁷ Wells in Chennai dried up after the 2019 drought, which coincided with municipal reservoirs becoming depleted.⁷⁸ Groundwater in Delhi has declined 0.5 to 2 meters annually, threatening domestic water sources for many residents.⁷⁹

Natural contamination from fluoride is widespread and naturally-occurring arsenic can be found across the Indo-Gangetic Plains.

Fluoride is one of the largest sources of contamination nationally, with the highest concentrations being in the northwest and in the south.^{23,80} Fluoride can be found in excess of WHO guidelines in nearly half of India's districts and has been implicated in fluorosis afflicting over 60 million people.⁸¹⁻⁸³ Over 10 million people are also exposed to concentrations of arsenic in groundwater, particularly in the lower reaches of the

Ganges Basin in West Bengal, Bihar, and Jharkhand and also in Uttar Pradesh and Delhi.³¹

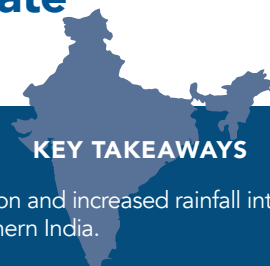
Saline groundwater is naturally present in many locations but is worsened by over pumping in coastal aquifers and flood irrigation.

Groundwater salinity is high in the northwest and in the south from natural and anthropogenic sources.⁸⁴ For example, soil salinization has affected approximately 10 percent of the cultivated areas in Haryana (northwest).⁸⁵ Over-pumping of coastal aquifers has also led to saline intrusion in Mumbai.⁸⁶

Untreated wastewater, agrochemicals, and industrial wastes such as lead, chromium, and cadmium threaten public health and groundwater.

Elevated nitrate concentrations can be found in groundwater in more than half of India's administrative districts.^{81,84} Nitrates are attributed to inadequate sanitation systems, including septic systems and latrines, that allow wastewater to infiltrate directly into groundwater and agricultural fertilizers. Lead, chromium, and cadmium can also be found at high concentrations and are likely tied to industrial and solid waste.⁸¹ Chromium contamination has been linked to tanneries and chromium ore processing.⁸⁷ Cadmium concentrations are also consistently high, up to 20 times WHO guideline limits for drinking water, in western Uttar Pradesh due to the processing of electronic wastes.⁸⁸

Water Resources and Climate



KEY TAKEAWAYS

- Climate change will lead to higher total precipitation and increased rainfall intensity, but the frequency and spatial extent of droughts will increase, particularly in northwestern and southern India.
- Flood risks will increase due to heavy rainfall and melting glaciers, threatening highland populations with natural disaster. Coastal cities, particularly in the Bay of Bengal, are threatened by rising sea levels and more frequent cyclones.

This section covers climate variability and climate change, their impacts on water availability and water quality, and the risks they pose to local communities and their economies.

Rising temperatures will increase evaporation, but precipitation is projected to increase.

India's climate is highland in the north, arid in the west, and tropical or subtropical in all other locations.⁷ Summer and winter monsoon seasons are critical for replenishing water resources. The summer (southwestern) monsoon generates 80 percent of the total precipitation. The summer (northeastern) monsoon provides most of the precipitation in the coastal southeast. Average temperatures have increased 0.6 °C over the past century and projections suggest temperatures will increase 2-4°C later this century.^{89,90} Total annual precipitation and summer monsoon rainfall have decreased in recent decades, although projections suggest precipitation gains between 61 and 110 mm/year.^{90,91} Warmer temperatures and higher evaporation rates may offset these increases.⁹⁰

Droughts will become more frequent and impact larger areas, especially in the northwest and south where risks are already high.

Approximately 16 percent of India is considered drought prone. The area susceptible to drought is expected to grow by 150 percent, primarily in northern, northwestern, and southern India.^{92,93} Overall, the frequency of severe droughts is expected to increase between 10 to 15 percent nationwide,⁹⁰ while the frequency of rapid onset "flash droughts" may increase seven-fold by the end of the century.⁹⁴

Increased temperatures will accelerate melting of snowpack and glaciers in highland areas and increase flooding. Cyclones and sea level rise will threaten the coastal communities and groundwater quality.

The percent of total precipitation from extreme rainfall events

is expected to increase between 30 and 48 percent. Increases will be highest in the Brahmaputra Basin, which is already vulnerable to flooding.^{90,95} In 2013, one of India's worst floods occurred when a glacial lake outburst flood (GLOF) in Uttarakhand killed thousands of people and caused extensive damage and in 2021, a collapsed glacier destroyed a dam.⁹⁶ Rising sea levels and heavy monsoon

precipitation threaten coastal cities with increased flooding, especially Mumbai, Chennai, Kolkata, and Surat.^{97,98} It is projected that cycles will be more frequent and intense in the Bay of Bengal.^{99,100} Cyclone Phailin caused over \$4 billion in crop damage throughout Orissa in 2013 and Cyclone Amphan flooded West Bengal in 2020 and caused over \$13 billion in damage.^{101,102}

FIGURE 2: DROUGHT RISK

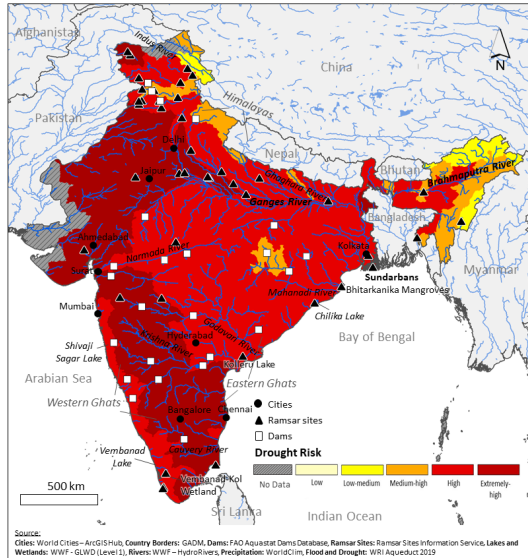
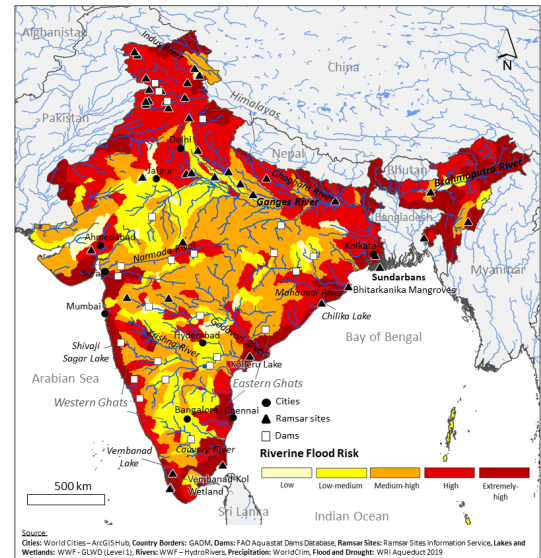


FIGURE 3. RIVERINE FLOOD RISK



Water Policy and Governance

KEY TAKEAWAYS

- India has a strong federalist system in which states have primary domain over water allocation and water use within their territories. State policies are not always legally or practically compatible, which can impede integrated water resources management. States are not obligated or incentivized to employ IWRM approaches.
- Key water resource management decisions and hydraulic developments are often determined through top-down planning, including national-level infrastructure such as the Indian Rivers Inter-link project which will significantly alter inter-state and international river flows.

This section provides an overview of key policies, institutions, and management challenges. Key laws, policies, and plans are summarized in Table 2 and the roles and responsibilities of select transboundary, national, and sub-national water management entities are summarized in Table 3.

States have heterogeneous water laws and policies that vary in enforceability and compatibility. State-level IWRM approaches do not always align with the NWP.¹⁰⁸ India has a strong federalist system in which states have primary domain over water allocation and water use within their territories. National “model” water laws and policies are intended to provide a common vision for state-level water governance. The NWP espouses IWRM basin-planning and encourages multi-sectoral coordination among relevant entities. Only 16 out of 36 states and territories have aligned their water policies with the NWP, which was approved in 2012. Coordination among key water sector entities at the state-level is variable and generally limited.¹⁰⁹

Inter-state coordination in IWRM is limited despite efforts to promote cooperation. Key bills and amendments (see Table 2 above), such as the proposed River Basin Management Bill and the Dam Safety Bill, seek to address inter-state cooperation but they have been criticized for potentially curtailing state authority.^{113,114} Only a few River Boards exist but they were established through water dispute tribunal decisions and independent legislative acts, rather than through state-led initiatives.¹¹⁰ Water dispute adjudication processes disincentivize states from participating in inter-state River Boards because under the current framework a member state of a River Board cannot file a dispute without the consent or participation of other member

states.¹¹⁰ Water disputes between states are common, particularly as they relate to water allocation and sharing arrangements.¹¹¹ For example, the national Indian Rivers Inter-link project, which will transfer surface water via canals from areas with surplus resources to areas with

deficits, was ultimately greenlighted by the Supreme Court in 2015.^{115,116} This project will involve building 3,000 new reservoirs and could submerge 2.7 million hectares and displace 1.5 million people.¹¹⁷

TABLE 2. KEY LAWS, POLICIES, AND PLANS

Name	Year	Purpose
National Water Policy (NWP)	2012	“Model bill” ⁱⁱⁱ outlining integrated water resources management. Clarifies institutional framework, sector roles, responsibilities, and priorities. Policy is currently being revised by the Ministry of Jal Shakti to emphasize the role of public-private partnerships in water management and the creation of a “model” national water law.
River Board Act	1956	Provides legal mechanism for states to organize interstate River Boards to govern water resources across state lines.
River Basin Management Bill	2019 (approved)	Intended to replace the 1956 River Board Act. Establishes 13 transboundary river basin authorities (including the Ganges, Indus, Godavari, and Cauvery Basins) to develop basin management master plans with a two-tier governance structure composed of a Governing Council and an Executive Board. Approved but pending enactment.
Dam Safety Bill	2019 (approved)	Shifts power from the states to the federal government to manage larger reservoirs. Approved, but pending enactment.
Inter-State Water Disputes Tribunal Bill	2019 (approved)	Amends original bill enacted in 1956. Establishes clear and expedited timelines for resolving water disputes among states through dispute resolution committees and a single, permanent tribunal for all disputes. Approved, but pending enactment.
Act for the Conservation, Protection, Regulation and Management of Groundwater	2016	Builds on several prior “model” groundwater bills. Recommends the establishment of groundwater protection zones and security plans, institutional frameworks for groundwater monitoring and management, permitting, and environmental impact assessments.

Transboundary agreements and management institutions do not allow for comprehensive management of international waters. The Ganges Water Sharing Treaty between India and Bangladesh, which is slated to expire in 2026, does not employ a basin-wide approach¹¹⁸ and Bangladesh does not always receive the minimum required flows as defined by the Treaty.¹¹⁹ India is not party to any water sharing treaties with China, Bhutan, and Bangladesh for the Brahmaputra Basin, although several bilateral and multilateral memoranda of understanding and working groups have been established related to hydropower development. India is a signatory to the Indus River Treaty with Pakistan and the Mahakali Treaty with Nepal, however, coordination remains limited.

Water Quality Monitoring

Surface and groundwater quality data is routinely collected, consolidated, and publicly disseminated.

The CWC and CGWB monitor surface and groundwater quality, respectively, while the CPCB (through SPCBs) also monitors water quality to verify compliance with effluent discharge permits. Surface water quality is monitored

regularly by the CWC at over 500 testing locations covering all major river basins covering 67 main rivers and numerous tributaries.¹²¹ These surface water monitoring stations routinely monitor basic physiochemical parameters (including dissolved oxygen), however, microbial testing and more comprehensive chemical studies are conducted as needed at numerous regional laboratories. The CPCB recently deployed a real-time water quality network in the Ganges Basin capable of monitoring 10 key parameters.¹²² The CGWB manages a network of 23,000 observation wells from which samples are obtained quarterly and analyzed.¹²³ Three quarters of CGWB samples analyzed in the most recent reporting period were only analyzed for basic chemical constituents while most remaining samples were also tested for trace elements such as heavy metals.¹²³ Low technical capacity of SPCB staff impedes enforcement of permits and often results in non-compliance from industrial polluters.¹²⁰

ⁱⁱⁱAs national level laws/policy regarding water resources management are non-binding, they are referred to as “models” which may be adopted, modified, or remain unused by state governments as they deem appropriate.

TABLE 3. WATER RESOURCES MANAGEMENT ENTITIES

Mandate	Institution	Roles and Responsibilities
Transboundary	Permanent Indus Commission (PIC)	Commission between Pakistan and India that seeks to implement the Indus Water Treaty and coordinate development and management of hydraulic infrastructure.
	Joint River Commission (JRC)	Commission between Bangladesh and India that implements the Ganges Water Sharing Treaty by coordinating water sharing, irrigation development, and flood control projects.
National	Ministry of Jal Shakti	Established in 2019, manages and develops water resources through national, regional, or state offices. Supports several corporate, statutory, and autonomous bodies, including river boards. There are two departments responsible for bulk management of water resources in river basins and water and sanitation service delivery.
	Central Water Commission (CWC)	Attached office within the Ministry of Jal Shakti. Houses the National Water Development Agency (NDWA), which develops design and feasibility reports for the decades-old national Indian Rivers Inter-link project. Provides technical support to state governments to regulate, conserve, and utilize water resources through flood control projects, irrigation services, and drinking water supply systems. Monitors surface water quality.
	Central Ground Water Authority (CGWA)	Regulates and manages groundwater abstractions and development through permitting.
	Central Ground Water Board (CGWB)	Subordinate office within the Ministry of Jal Shakti. Leads groundwater exploration and mapping, conducts water balance assessments and projections for aquifers, evaluates and proposes groundwater recharge projects, and monitors groundwater quality.
	National Water Resources Council (NWRC)	Executive body that approves model national water policy. Chaired by the Prime Minister and composed of state and national-level ministers.
	Ministry of Housing and Urban Affairs	Lead ministry in charge of water service delivery. Also supports water quality monitoring, water balance studies, and aquifer management.
	The National Water Board (NWB)	Provides technical consultation to the NWRC during the review and approval process of water policy. Led by the Secretary of the Ministry of Jal Shakti and secretaries from related line ministries as well as chief secretaries of states and territories.
	The Ministry of Environment and Forests of India (MOEF)	Houses the Central Pollution Control Board (CPCB), which coordinates the State Pollution Control Boards (SPCB). SPCBs develop and enforce environmental regulations for effluent discharge by issuing discharge permits and monitoring for compliance.
Sub-national	River Boards	Responsibilities are program/project-specific, such as flood control, hydropower generation, and reservoir and hydraulic infrastructure operation and maintenance. Focus on program implementation and infrastructure management within state boundaries.
	State Governments	Wields independent authority to develop state-level water law and policy. National-level water laws and policies are non-enforceable models to guide state laws and policies towards a common vision.
	Water Dispute Tribunals	Judicial bodies that are constituted on demand to adjudicate water disputes among states.
	Water Users Associations (WUA)	Organizations composed of farmers that support operations and management of public irrigation systems to ensure equitable access and sustainability.

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