Enforcing the Labour and Criminal Law to Address Child Labour, Forced Labour, and Human Trafficking
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November 28, 2022

The National Commission on Child Labor and the National TIP Secretariat
c/o Child Labor and TIP Divisions, Ministry of Labour
Ministerial Complex, Congo Town
Monrovia, Liberia

Dear Colleagues:

I am pleased to extend our collective heartfelt appreciation to the US Department of
Labor (USDOL) which funds the Winrock International ATLAS Liberia project. This
project further engaged Lawyers Without Boarders (LWOB) as technical partner in
providing expertise to support efforts of the Government of Liberia to eliminate Child
Labour, Forced Labour, and Human Trafficking.

Winrock ATLAS project and partners (Lawyers Without Borders) engaged the
Government of Liberia to assess current circumstances relating to Child Labour, Forced
Labour and Human Trafficking and then identified specific activities based on
Government of Liberia priorities, along with ATLAS project and USDOL priorities to
implement for the enhancement of building the government’s capacities to address
Child Labour, Forced Labour, and Human Trafficking in Liberia. In the engagement
process, three key activities referred to as Differentiated Model of Practices (DMOPs)
were identified by a special Working Group representing the Ministry of Labour,
Ministry of Gender Children and Social Protection, Ministry of Internal Affairs, INGOs,
Liberia National Police (LNP), Liberia Immigration Services (LIS), Liberia Drug
Enforcement Agency (LDEA) and Civil Society Organizations (CSOs). The three key
activities identified by the Working Group include: (1) Support to the Child Labour
Monitoring System (CLMS) in Liberia, (2) TOT Training Program for Grassroots and
Local Actors, and (3) Enforcement Training Program (ETP). The ATLAS project, partner
and Working Group developed curriculums/Guidelines for each of these key activities
(DMOPs).
The Ministry of Labour, through her designated staff from the Child Labour Division, Trafficking-In-Person Division and the Inspectorate Division were highly participatory in the development of concept notes, curriculums/guidelines, piloting, refinement, and institutionalization plans for these DMOPs. The result of our joint effort and as per MOU signed between Winrock International ATLAS project and the Ministry of Labour for the institutionalization and sustainability of these DMOPs, the Government of Liberia through the Ministry of Labour considers the process as part of the broader effort to advance the fight against the menaces of Child Labour, Forced Labour, and Human Trafficking.

The ATLAS project collaboration with the Ministry of Labour also extended to the development and endorsement of hazardous and light work lists for children in Liberia, and the drafting of Child Labour Law for Liberia that is currently in Committee Room for revision and for subsequent enactment by the National Legislature.

In view of the collaboration and MOU, the Ministry of Labour endorses these Training Curriculums/Guidelines and institutionalization plans that are developed through joint and collaborative efforts for the enhancement of building the capacities of key Actors and partners in the fight against Child Labour, Forced Labour, and Human Trafficking in Liberia.

Together, we can end Child Labour, Forced Labour, and Human Trafficking in Liberia.

Kind regards.

Very truly yours,

Cllr. Charles H. Gibson
MINISTER
# Table of Contents

INTRODUCTION TO MODULE 1  

LESSON 1.1: WHAT ARE CHILD LABOUR, FORCED LABOUR, AND HUMAN TRAFFICKING?  
   OVERVIEW OF CHILD LABOUR, FORCED LABOUR, AND HUMAN TRAFFICKING  
   IMPACT ON VICTIMS AND SURVIVORS  
   IMPACT ON SOCIETY  
   DEFINITIONS  
   EXERCISE 1.1.1: IMPACTS ICEBREAKER  
   EXERCISE 1.1.2: DEFINITIONS OF CHILD LABOUR, FORCED LABOUR, AND HUMAN TRAFFICKING  
   HANDOUT 1.1.2: DEFINITIONS OF CHILD LABOUR, FORCED LABOUR, AND HUMAN TRAFFICKING  
   HANDOUT 1.1.2 KEY: DEFINITIONS OF CHILD LABOUR, FORCED LABOUR, AND HUMAN TRAFFICKING  

LESSON 1.2: INDICATORS OF CHILD LABOUR, FORCED LABOUR, AND HUMAN TRAFFICKING  
   HOW TO IDENTIFY CHILD LABOUR  
   HOW TO IDENTIFY FORCED LABOUR  
   HOW TO IDENTIFY HUMAN TRAFFICKING  
   PUSH AND PULL FACTORS  
   EXERCISE 1.2.1: INDICATORS ENERGIZER  
   EXERCISE 1.2.2: RECOGNIZING CASES OF CHILD LABOUR, FORCED LABOUR, AND HUMAN TRAFFICKING  
   HANDOUT 1.2.2: RECOGNIZING CASES OF CHILD LABOUR, FORCED LABOUR, AND HUMAN TRAFFICKING  
   HANDOUT 1.2.2 KEY: RECOGNIZING CASES OF CHILD LABOUR, FORCED LABOUR, AND HUMAN TRAFFICKING  
   EXERCISE 1.2.3: PUSH AND PULL FACTORS  

LESSON 1.3: DISTINGUISHING CHILD LABOUR, FORCED LABOUR, AND HUMAN TRAFFICKING FROM OTHER CRIMES  
   DISTINGUISHING CHILD LABOUR, FORCED LABOUR, AND HUMAN TRAFFICKING FROM EACH OTHER  
   DISTINGUISHING HUMAN TRAFFICKING FROM SMUGGLING  
   DISTINGUISHING CHILD LABOUR FROM CHILD WORK  
   MYTHS AND MISCONCEPTIONS  
   EXERCISE 1.3.1: MYTHS AND FACTS ABOUT CHILD LABOUR, FORCED LABOUR, & HUMAN TRAFFICKING  
   HANDOUT 1.3.1: CHILD LABOUR, FORCED LABOUR, AND HUMAN TRAFFICKING: TRUE OR FALSE?  
   HANDOUT 1.3.1 KEY: CHILD LABOUR, FORCED LABOUR, AND HUMAN TRAFFICKING: TRUE OR FALSE?
FIGURES

FIGURE 1: CHILD LABOUR ENGAGEMENT BY SECTOR 9
FIGURE 2: GLOBAL SPREAD OF CHILD LABOUR BY GEOGRAPHIC REGION 10
FIGURE 3: COMPARISON OF CHILD LABOUR BY GENDER 11
FIGURE 4: COMPARISON OF CHILD LABOUR IN LIBERIA BY SECTOR 12
FIGURE 5: PERCENTAGE OF VICTIMS WORKING IN THREE CATEGORIES OF FORCED LABOUR 14
FIGURE 6: LABOUR EXPLOITATION BY SECTOR 15
FIGURE 7: RELATIONSHIP BETWEEN WORKING CHILDREN, CHILD LABOUR, WORST FORMS OF CHILD LABOUR, AND HAZARDOUS WORK 23
FIGURE 8: RELATIONSHIP BETWEEN CHILD LABOUR, CHILD TRAFFICKING, & FORCED LABOUR OF CHILDREN 59
FIGURE 9: KEY DIFFERENCES BETWEEN SMUGGLING AND HUMAN TRAFFICKING 61

TABLES

TABLE 1: DIFFERENT TYPES OF CHILD EMPLOYMENT 19
TABLE 2: THE DIFFERENCE BETWEEN LIGHT WORK AND NON-HAZARDOUS CHILD LABOUR 22
Introduction to Module 1

Module 1 of the Enforcement Training Program focuses on Identification. Identification is the first step of child labour, forced labour, and human trafficking cases. Subsequent steps of this process are addressed in the modules on Investigation, Referrals, Prosecution, and Sentencing. The ability to identify and recognize child labour, forced labour, and human trafficking cases is important for first responders, law enforcement, labour inspectors, non-governmental organizations (NGOs), civil society organizations (CSOs), prosecutors, judges, and magistrates. This module begins by looking at what child labour, forced labour, and human trafficking are, referring to international standards and norms and Liberian legislation. Indicators of child labour, forced labour, and human trafficking are covered next. Finally, the module addresses how to distinguish child labour, forced labour, and human trafficking from each other and from other crimes. The module has four interactive exercises to help put into practice the concepts learned during lessons, as well as discussions and energizers.
Lesson 1.1: What are Child Labour, Forced Labour, and Human Trafficking?

Objective:
- Understand the definitions of key terms related to child labour, forced labour, and human trafficking; facts and figures about child labour, forced labour, and human trafficking; and what these crimes look like in practice.

Time:
- 2 hours and 10 minutes

Steps:
- Exercise 1.1.1: Impact Icebreaker
  - 25 minutes
- Present PowerPoint Presentation 1.1: What are Child Labour, Forced Labour, and Human Trafficking?
  - 45 minutes
- Exercise 1.1.2: Definitions of Child Labour, Forced Labour, and Human Trafficking
  - 1 hour

Supplies:
- Flip chart
- Markers
- PowerPoint Presentation 1.1: What are Child Labour, Forced Labour, and Human Trafficking?
- Projector
- Exercise 1.1.2: Definitions of Child Labour, Forced Labour, and Human Trafficking
- Handout 1.1.2: Definitions of Child Labour, Forced Labour, and Human Trafficking
- Handout 1.1.2 Key: Definitions of Child Labour, Forced Labour, and Human Trafficking
Overview of Child Labour, Forced Labour, and Human Trafficking

Millions of people around the world are engaged in child labour, forced labour, and human trafficking. The types of work that child labourers, forced labourers, and trafficked persons perform can vary from country to country, but many of the factors driving these activities and the negative impacts they cause are common globally.

Child Labour: Sustainable Development Goal 8.7 calls for the elimination of “child labour in all its forms” by the year 2025. Between 2016 and 2020 child labour increased in absolute terms. This was the first time child labour estimates increased from the time that reporting began in 2000. Globally, an estimated 160 million children were engaged in child labour at the beginning of 2020.\(^1\) Of child labourers, 63 million were girls, 97 million were boys, and nearly half — 79 million — were engaged in hazardous work. There were 8 million more children engaged in child labour in 2020 than in 2016, while the number of children engaged in hazardous work increased by 6.5 million, the percentage of children engaged in these activities has remained constant. The number of children aged 12 to 14 and 15 to 17 engaged in child labour declined in both percentage and absolute terms, but the number of children aged 5 to 11 engaged in child labour increased by 16.8 million between 2016 and 2020.

Between 2000 and 2016, the number of children engaged in child labour globally was reduced by 94 million. The rates decreased substantially between 2012 and 2016. Some of the decrease could be due to global economic decline, which made all employment, including child labour, more difficult to obtain during those years.

Information about the sectors in which children are engaged in child labour can be seen in the figure below.

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Globally, the majority of child labour takes place in agriculture (70%), with over 75% of children ages 5 to 11 years in child labour working in agriculture. Children working in agriculture often work for their families, in part because the majority of child labourers are employed by their families. Of child labourers globally, 32.9% in agriculture are in hazardous work, 54.8% in industry are in hazardous work, and 38.2% of those in services are in hazardous work.

The majority of children engaged in child labour live in sub-Saharan Africa, where 23.9% of children ages 5–17 are in child labour. Sub-Saharan Africa is the only region where the percentage and number of children in child labour has been increasing since 2012. This increase is linked to high rates of extreme poverty in the region (40%), gaps in education, and a heavy reliance on the informal sector, which provides 86% of jobs in Africa. Child labour is nearly three times higher in rural areas than urban ones globally.

Globally, the majority of children work in the informal sector. Due to inadequate monitoring and inspection, government resource restraints, and poor enforcement throughout the informal economy, children are not easily identifiable at job sites. This leaves children largely unprotected from rules which regulate legal work for children.

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While International Labour Organization (ILO) data indicate that boys are more frequently engaged in child labour and hazardous work,\textsuperscript{10} it should be noted that girls tend to work in less visible forms of child labour and may be under-reported. Girls perform household chores at a higher frequency and for longer hours than boys do. Household chores are not inherently damaging to children. However, two thirds of children aged 5-14 years who perform 21 hours per week or more of chores—which can negatively impact their education and/or physical, mental, or social well-being—are girls.\textsuperscript{11} Among these girls, nearly 7 million perform chores for 43 or more hours each week, which is considered “extremely long hours.”\textsuperscript{12} The ILO found that once performing 21 hours or more per week of chores is classified as child labour, it considerably narrowed the gender gap between girls and boys in child labour.\textsuperscript{13}

\textsuperscript{12} Ibid. at p. 14.
Child Labour in Liberia: The 2021 U.S. Department of Labor Report estimates that 136,340 children between the age of 5 and 14 (or 16.6% of children) work in Liberia. The greatest percentage of those children work in agriculture, at 78.4%. It is important to note that due to data collection challenges in Liberia, no new data has been obtained from Liberia on child labour, forced labour, and human trafficking. Therefore, while these statistics above are outdated, they are the most accurate numbers to date.

A significant number of the children were engaged in the production of rubber on smallholder farms and large-scale plantations. Production of rubber is dangerous for children because the work includes cutting trees with machetes and using acid. Additionally, children working in the agriculture sector may be involved in the production of charcoal, cocoa, coffee, cassava, and sugarcane. While working in the services sector, children participate in domestic work and street work, such as vending and begging. Possible activities that children could perform while working in the industry sector include mining diamonds and gold, cutting and crushing stone, and construction. These activities involve washing gravel, using mercury and cyanide, and carrying heavy loads.

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15 Ibid.
17 Ibid.
18 Ibid.
19 Ibid.
20 Ibid.
21 Ibid.
22 Ibid.
The 2021 U.S. Department of Labor’s Findings on the Worst Forms of Child Labour highlights that while 75.9% of children between the age of 5 and 14 attend school, 14% of children between the age of 7 and 14 are combining work and school. In Liberia, the percentage of children in the last grade of primary education, or the primary completion rate, is 60.6%. Parents often remove their children from school due to school fees which poor families cannot afford, lack of qualified teachers, facilities, and transportation, insufficient school materials, initiation rituals to adulthood, and cases of sexual exploitation.

Because teachers are not included on payroll, they rely on payments from the community. However, paying additional costs to teachers who may not be qualified and may not show up for classes disincentivizes parents from enrolling or keeping their child in school. Additionally, some students are subject to sexual exploitation at school, which leads them to drop out.

In 2016, the Actions to Reduce Child Labour (ARCH) — Liberia Endline Survey done by Winrock reported that many children involved in rubber production were unable to attend school and were engaged in hazardous work. The report also mentions the following factors that contribute to child labour in the Liberia rubber sector: household poverty, the existence of worker quota production systems, the high cost of adult labour, a lack of awareness of child labour laws, limited access to education, and limited inspection and enforcement of labour standards.

More recently, COVID-19 has deeply impacted children. Globally, COVID-19 pushed approximately 150 million people into poverty. Loss of jobs and income, compounded by school closures resulted in children leaving school and taking job opportunities to support their families. Children in Liberia perform dangerous tasks that fall under the worst forms of child labour (WFCL) — such as in forced domestic work — sometimes as a result of human trafficking. Additionally, children are subject to worst forms of child labour when producing rubber, performing illicit activities, selling drugs, mining of gold and diamonds, street vending, begging, and being used in commercial sexual exploitation.

**Forced Labour and Human Trafficking:** According to the 2021 *Global Estimates of Modern Slavery: Forced Labour and Forced Marriage,* authored by the International Labour Organization (ILO), Walk Free, and the International Organization for Migration, approximately 50 million people are in situations of modern slavery on any given day, either forced to work against their will (27.6 million) or in a marriage that they were forced into (22 million). COVID-19 has exacerbated the underlying drivers of all forms of modern slavery, which often is linked to economic hardship.

Worldwide, 27.6 million people are in situations of forced labour. Withholding wages is the most common means of forcing people into labour (36% of adults in forced labour in the private economy subjected to this form of coercion). Other means include violence or physical threats or acts, debt bondage, threats against family, or sexual threats. Men and women experience coercion differently, with women more likely to be subjected to wage non-payment, abuse...
of vulnerability through threat of dismissal or physical and sexual violence and threats against family members, while men in forced labour more likely to be subjected to threats of violence and financial penalties, confiscation of identity documents, threat of deportation, and forced confinement.\textsuperscript{35}

There is a close link between forced commercial sexual exploitation and trafficking. According to the United Nations Office on Drugs and Crime (UNODC), “half of all identified trafficking cases reported to the organization in 2018 involved trafficking for the purpose of commercial sexual exploitation.”\textsuperscript{36}

![Figure 5: Percentage of Victims Working in Three Categories of Forced Labour\textsuperscript{37}]

Of the 6.3 million victims of forced commercial sexual exploitation, 1.7 million are children (27\%).\textsuperscript{38} Nearly 80\% of those trapped in forced commercial sexual exploitation are women or girls.\textsuperscript{39} Additionally, 51\% of all children in forced labour are in commercial sexual exploitation.\textsuperscript{40}

Forced commercial sexual exploitation can be transnational. UNODC has found complex transnational trafficking mechanisms where there is collaboration between criminal groups specializing in recruitment and brokering women for commercial sexual exploitation in a source country and other criminal networks specializing in their “reselling” and abuse in destination countries.\textsuperscript{41}

\textsuperscript{35} Ibid. at p. 41.
\textsuperscript{36} Ibid. at p. 45.
\textsuperscript{37} Ibid. at p. 26.
\textsuperscript{38} Ibid. at p. 45.
\textsuperscript{39} Ibid. at p. 45.
\textsuperscript{40} Ibid. at p. 46.
\textsuperscript{41} Ibid. at p. 45.
In the above chart, “other” includes begging and involvement in illicit activities. Of the 17.3 million people in situations of forced labour exploitation, 35% are female, and 8% are children. Men in forced labour exploitation tend to work in mining, begging, construction, manufacturing, and agriculture. Women in forced labour exploitation are often engaged in domestic work, accommodation, and food services. One-fifth of men and women in forced labour exploitation are victims of debt bondage, often due to recruitment fees, withheld wages, or other coercive practices of predatory recruiters or employers. This figure is much higher for adults in forced labour in mining and quarrying (43.1%), agriculture (31.0%), and construction (27.4%).

Regarding forced child labour and human trafficking, identified cases of child trafficking for forced labour reported by the Counter Trafficking Data Collaborative (CTDC) indicate that children are most commonly trafficked into domestic work (21%), followed by begging (10%), the hospitality sector (7%), street and small-scale informal retail (6%), illicit activities (6%), and agriculture (5%), while other reports point to child trafficking for forced labour in agriculture and mining and quarrying, among others.

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42 Ibid. at p. 31.
43 Ibid. at p. 31.
44 Ibid. at p. 26.
45 Ibid. at p. 34.
46 Ibid. at p. 30.
47 Ibid. at p. 43.
48 Ibid. at p. 44.
49 Ibid. at p. 49.
Forced Labour and Human Trafficking in Liberia: Liberia has both domestic and international human trafficking. Domestic trafficking is more common, with victims typically being moved from rural areas to urban ones.\(^{50}\) Traffickers in Liberia are more likely to operate independently rather than through complex criminal networks.\(^{51}\) Survivors of human trafficking disproportionately come from the southeastern counties of Liberia such as, Maryland, Grand Kru, River Gee, Grand Gedeh, and Sinoe.\(^{52}\) The majority of trafficking victims in Liberia are children, who are trafficked for domestic work, forced begging, sex trafficking, street selling, mining, and small-scale rubber farming. Traffickers recruiting children are often respected members of the community who offer the prospect of education and an increase in opportunities for the children’s families. Recent reports state children residing in orphanages in Monrovia are especially vulnerable to sexual exploitation due to a lack of basic necessities, such as food.\(^{53}\)

International human trafficking occasionally happens in Liberia. For example, Liberians are trafficked to the Middle East, in such countries as Lebanon, Morocco or Oman.\(^{54}\) Likewise, nationals of Liberia's neighboring countries, such as Sierra Leone\(^{55}\) or Guinea,\(^{56}\) are also trafficked into Liberia. In a recent case, 16 Sierra Leoneans were trafficked to Liberia under some false promises that they would be working at some well-paying jobs in Malaysia.\(^{57}\) Their traffickers alleged to be agents of a multinational company in the booming global direct selling industry.\(^{58}\) However, once they arrived in Liberia, the offer of lucrative opportunities turned out to be a sham and they got trapped in Liberia.\(^{59}\) Luckily, the Liberian National Anti-Human Trafficking Taskforce detected the criminal scheme, rescued and repatriated the Sierra Leoneans.\(^{60}\)

Recently, there has been an increase in young women being sent from other West African countries to Liberia for forced or arranged marriages. Upon arrival in Liberia, these victims are held captive in their new homes, unable to contact others, and often without access to their identity documents.\(^ {61}\) Victims of forced marriage can be much less visible and more difficult to detect and rescue.

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52 Ibid. at p. 7.
58 Ibid.
59 Ibid.
60 Ibid.
61 Ibid.
Impact on Victims and Survivors

Child labour, forced labour, and human trafficking have significant impacts on victims and survivors. These impacts are both short and long term and are important to keep in mind when investigating and prosecuting child labour, forced labour, and human trafficking cases.

**Child Labour:** Child labour is harmful to children’s physical development because their bodies are still growing, and work performed in childhood can leave them at risk of illness and injury. Child labour harms children’s emotional growth and prevents them from forming normal emotional bonds with family and friends. They may also be subjected to fear, isolation, degradation, and exploitation that can leave them with low self-esteem and a lack of interpersonal skills. Child labour is also harmful to children’s social development because it prevents them from attending school, playing, socializing with peers, and enjoying life, and pushes them to maturity and adulthood prematurely. Children engaged in WFCL may be subjected to injuries or illness such as respiratory diseases or sexually transmitted diseases, sexual or physical violence, overly strenuous work, or overly long hours that harm their physical growth and development.62

Child labour can contribute to long-term cycles of poverty, lack of education, unemployment, isolation, and drug and alcohol abuse. Children engaged in child labour are more likely to drop out of school, be chronically absent or tardy, too tired to learn properly, and may perform worse than their peers academically.63 Over one-third of children in child labour are not in school, while 43.6% of children in hazardous work are not attending school.64

**Human Trafficking and Forced Labour:** Victims and survivors of human trafficking and forced labour often fear or mistrust law enforcement due to lies told by their trafficker or exploiter and from previous experiences of mistreatment or criminalization. Victims and survivors also may not trust other service providers. Victims and survivors may fear reprisal against their families, feel shame or stigmatization, not understand that they are victims/survivors, or believe they can resolve their situation on their own without assistance. Victims and survivors of human trafficking and forced labour may have experienced sexual abuse and related trauma. They may feel dependent on or grateful towards their trafficker or feel “bonded” to him or her and believe their family or community will never take them back after their experiences.65

Victims and survivors may have illnesses or injuries as a result of forced labour and trafficking. Victims and survivors may have been denied medical care to avoid discovery.

Child victims of human trafficking may become seriously injured or ill, in some instances resulting in death. Child trafficking victims are sometimes subjected to physical violence, starvation, or provided drugs, and both girls and boys can be victims of sexual violence (although girls are more commonly subjected to sexual abuse than boys). Child trafficking victims may be exposed to dangers, including working with chemicals and heavy machinery, and in the case of commercial sexual exploitation, sexually transmitted diseases (STDs) or pregnancy. Child victims of trafficking may experience psychological problems from being separated from their families and communities, which can lead to depression and suicide attempts.66

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Impact on Society
Child labour negatively impacts families and communities. Communities that rely on child labour are deprived of a more educated community and future increased earning potential. Children engaged in child labour often grow up to find themselves in the same subsistence situations that their families were in when they were children and unable to break cycles of poverty and lack of education. These children may also develop drug or alcohol problems or sustain psychological damage that can lead to violent crimes and negatively impact society as a whole.67

Child trafficking harms families who lose their children to this crime. In instances where parents receive the money they were promised for their child’s labour, other families may be incentivized to send their children into exploitation. Ending a child’s education, which nearly always occurs when a child is trafficked, has economic and social ramifications for communities and countries, and girls may be less likely to marry if they are considered to have been harmed by their experiences. Trafficking perpetuates cycles that put future generations at risk of poverty and trafficking, and when children return injured or sick, it puts a strain on the families, communities, and countries that must care for them. Efforts to rehabilitate survivors and prevent child trafficking can drain resources from countries, governments, and communities.68

Definitions
OVERVIEW OF TYPES OF CHILD LABOUR, FORCED LABOUR, AND HUMAN TRAFFICKING
To understand child labour, forced labour, and human trafficking, it is important to understand key terms and definitions in both international conventions and Liberian law. In this module, the definitions used come from both Liberian legislation and international standards from International Labour Organization Conventions (ILO Conventions) and the United Nations Protocol to Prevent, Suppress and Punish Trafficking in Persons, especially Women and Children (Palermo Protocol). By understanding how these terms are defined internationally and at the local level, it can be easier to recognize cases of child labour, forced labour, and human trafficking and build a case for these types of offenses.

Liberia’s Definition of Child: In Liberia, children are identified as persons under the age of 18. “Child shall mean any person below the age of 18 years.”69 This definition is included in all Liberian laws addressing child labour, forced labour, and human trafficking, such as the Decent Work Act (2015), the Children’s Law (2011), and the Revised Trafficking in Persons Act (2021).

Child Work: Not all work performed by children is child labour. Child work is work that can be done legally by children. It is not child labour. Child work has restrictions based on age, working conditions, hours, and types of work that are performed. Child work should not negatively impact children’s education or physical, mental, emotional, or social development. Working can allow children to develop skills that may help them in adulthood. Children can also gain responsibility through child work. Child work, understood to be benign or even beneficial for children, includes providing limited help to a family business or working small odd jobs to earn spending money when not in school.70 In some

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jurisdictions, children may be permitted to work part time before or after school or full time with restrictions if they have reached the minimum age for employment. Examples of child work are illustrated on the following page.

Martin is 14 years old, and he works at a dry goods store for two hours a day after school. He is responsible for taking inventory and helping customers locate items in the store. The job helps him pay for school fees and save some additional money.

Jasmine is 17 years old. She has a full-time job working as a receptionist at a doctor's office. She works 35 hours per week. Jasmine answers phones, helps schedule appointments, checks patients in when they arrive, and files paperwork. She hopes to train as a nurse once she has saved up more money.

The chart below details the type of work children are legally permitted to engage in based on ILO Conventions and how Liberia has implemented these norms. More information about the different types of employment can be found in the following chart (Table 1).

**Table 1: Different Types of Child Employment**

<table>
<thead>
<tr>
<th>Type of Employment</th>
<th>Description</th>
<th>Age at Which Permitted by ILO</th>
<th>Age Permitted in Liberia</th>
</tr>
</thead>
<tbody>
<tr>
<td>Light Work</td>
<td>Part-time work that is not likely to harm the health, safety, morals, or education of a child</td>
<td>13, can be lowered to 12 for developing economies</td>
<td>13</td>
</tr>
<tr>
<td>Minimum Age for Employment</td>
<td>Full-time employment that is non-hazardous</td>
<td>15, can be lowered to 14 for developing economies, must not be lower than the age of compulsory education</td>
<td>15</td>
</tr>
<tr>
<td>Hazardous Work</td>
<td>Work that is likely to harm the health, safety, or morals of a child</td>
<td>18, can be lowered to 16 for tasks identified by the government if the hazards have been mitigated</td>
<td>18</td>
</tr>
<tr>
<td>Worst Forms of Child Labour</td>
<td>a. All forms of slavery and practices similar to slavery, b. Prostitution and pornography, c. Illicit activities, d. Hazardous work</td>
<td>a–c are never permissible for children</td>
<td>a–d are not permissible for children</td>
</tr>
</tbody>
</table>

**Child Labour:** Child labour occurs when children engage in employment, whether formal or informal, paid or unpaid, that is not permitted by law. This is different from child work, which can legally be performed by children (see “child work” definition above). Child labour can include children working at a younger age than the legal age of employment, working more hours than permitted for their age, or working in jobs children are not permitted to engage in (such as dangerous jobs like mining), or having work negatively impact their education, as in the case of younger children. The ILO defines Child Labour as “work that deprives children of their childhood, potential, dignity and which is harmful to their physical and mental development,” including “work that

- is mentally, physically, socially, or morally dangerous and harmful to children; and
- interferes with their schooling by:
  - depriving them of the opportunity to attend school;
  - obliging them to leave school prematurely; or
  - requiring them to attempt to combine school attendance with excessively long and heavy work”

**Child Labour in Liberia:** Liberian legislation regulates child labour by defining “hazardous work” and “light work” and

setting a minimum age for employment. The sections below explain these terms and how they help protect Liberian children. An example of child labour is provided below.

Vivian, an 11-year-old girl, spends her days selling peanuts and mints on the streets of Monrovia instead of attending school. Her father’s passing has put an economic strain on the family and Vivian must sell goods on the street to help pay for food for her family.²²

Minimum Age for Employment: ILO Convention 138 on Minimum Age requires that the minimum age for employment shall not be less than the age of completion of compulsory schooling and, in any case, shall not be less than 15 years.²³

However, the minimum age for employment can be lowered to 14 if the country has an emerging economy.²⁴ The ILO recommends that countries set the minimum age for employment at 16.²⁵

Minimum Age for Employment in Liberia: Children under 15 are not allowed to be in employed in full-time positions.²⁶

Chores: Chores are distinct from child work. Children are permitted to perform household chores, or “services for consumption within their own households…include[ing] caring for household members; cleaning and minor household repairs; cooking and serving meals; washing and ironing clothes; and transporting or accompanying family members to and from work and school.”²⁷ Although chores are considered a normal and healthy part of a child’s development, excessive involvement in chores can negatively impact children’s schooling and social and emotional growth. Household chores, which are performed without economic compensation in a child’s own home and contribute to the well-being of the child’s family, should not be confused with children in domestic work. Domestic work involves household tasks and domestic duties performed for payment in a household that is not the child’s own.²⁸ Children engaged in domestic work are frequently in situations of child labour due to the long hours, working conditions, nature of tasks performed, and negative impacts on education. It should be noted that the burden of household chores falls disproportionately on girls as domestic tasks are often seen as the responsibility of women and girls. This can negatively impact girls’ education, including girls combining chores with employment and/or school and leaving school early.

Light Work: Children of a certain age may engage in light work. Light work is generally seen as part-time work that is not hazardous and does not interfere with school. The ILO’s Minimum Age Convention defines light work as work that is

(a) not likely to be harmful to their health or development; and

(b) not such as to prejudice their attendance at school, their participation in vocational orientation or training programmes approved by the competent authority or their capacity to benefit from the instruction received.²⁹

Light work is permitted for children beginning at age 12 or 13 (depending on whether the country has an emerging

and should not exceed 14 hours per week per child. The child's parents, medical experts, and sometimes school authorities should all be consulted before children are engaged in light work. Examples of light work are provided below.

Joshua is 13 years old. He works for two hours a day, four days a week after school. Joshua does cadet work in an office. He helps photocopy documents and organize files.

Linda is 14 years old. She has a part-time job helping her elderly neighbor maintain her backyard garden. Linda helps with watering and weeding for a few hours every Saturday morning before it gets too hot out.

**Light Work in Liberia:** In Liberia, light work “cannot harm a child’s health, safety, moral or material welfare or development” or a “child’s school attendance or their ability to benefit from instruction.” A child who is at least 13 years of age may be employed in light work if the work is for a maximum of:
- 2 hours in a day
- 14 hours a week

Liberia’s Light Work List, which went into force in 2022, identifies types of work that are appropriate for children ages 13 and 14 to engage in on a limited basis. The Light Work List is attached as a regulation to the Decent Work Act (2015).

**Worst Forms of Child Labour:** The ILO identifies a subsection of child labour, the worst forms of child labour (WFCL), which children under 18 years of age should not participate in. Article 3 of ILO Convention No. 182 on the Worst Forms of Child Labour defines WFCL as follows:

(a) all forms of slavery or practices similar to slavery, such as the sale and trafficking of children, debt bondage and serfdom, and forced or compulsory labour, including forced or compulsory recruitment of children for use in armed conflict;

(b) the use, procuring or offering of a child for prostitution, for the production of pornography or for pornographic performances;

(c) the use, procuring or offering of a child for illicit activities, in particular for the production and trafficking of drugs as defined in the relevant international treaties; and

(d) work which, by its nature or the circumstances in which it is carried out, is likely to harm the health, safety, or morals of children.

**Worst Forms of Child Labour in Liberia:** The Decent Work Act states that no person shall employ or cause a child to be employed within:

(a) "all forms of slavery or practices similar to slavery, such as the sale and trafficking of children, debt bondage and serfdom and forced or compulsory labour, including forced or compulsory recruitment of children for use in armed conflict;

(b) the use, procuring or offering of a child for prostitution, for the production of pornography or for pornographic performances;

(c) the use, procuring or offering of a child for illicit activities, in particular for the production and trafficking of drugs as defined in the relevant international treaties; and

(d) work which, by its nature or the circumstances in which it is carried out, is likely to harm the health, safety or welfare of children.\textsuperscript{85}

**Hazardous Work:** Under ILO Convention 182 Article 3(d), hazardous child labour is work that by its nature or the circumstances in which it is carried out is likely to harm the health, safety, or morals of children. Table 2 below summarizes the difference between light work and non-hazardous work performed by children who have reached the minimum age of employment.

**Table 2: The Difference between Light Work and Non-Hazardous Child Labour**

<table>
<thead>
<tr>
<th>Cannot Negatively Impact</th>
<th>Light Work</th>
<th>Non-Hazardous Employment Performed by Children Who Have Reached the Minimum Age for Employment</th>
</tr>
</thead>
<tbody>
<tr>
<td>Health</td>
<td>✓</td>
<td>✓</td>
</tr>
<tr>
<td>Safety</td>
<td>✓</td>
<td>✓</td>
</tr>
<tr>
<td>Morals</td>
<td>✓</td>
<td>✓</td>
</tr>
<tr>
<td>Education</td>
<td>✓</td>
<td></td>
</tr>
</tbody>
</table>

Hazardous work is work that is dangerous for children because of the unsafe or unhealthy conditions in which it is carried out, a lack of training or safety equipment, or because it is work that is particularly dangerous for children, such as carrying heavy loads, working with chemicals, or having to use dangerous tools. Children are smaller than adults and are still growing and developing, causing many of the hazards they encounter on the job to be more dangerous for them than for adults. Carrying heavy loads can cause permanent damage to a growing child (such as a spine curvature). Additionally, the damage to a child from chemical inhalation is also likely to have a more severe and long-term impact than for adults. Further explanation of what types of work can be considered hazardous child labour can be found in Article 3 of ILO Recommendation No. 190, which lists the following activities:\textsuperscript{86}

- (a) work which exposes children to physical, psychological or sexual abuse;
- (b) work underground, under water, at dangerous heights or in confined spaces;
- (c) work with dangerous machinery, equipment and tools, or which involves the manual handling or transport of heavy loads;
- (d) work in an unhealthy environment which may, for example, expose children to hazardous substances, agents or processes, or to temperatures, noise levels, or vibrations damaging to their health;
- (e) work under particularly difficult conditions such as work for long hours or during the night or work where the child is unreasonably confined to the premises of the employer.

Examples of hazardous work are provided below.

*Faith is 15 years old. She works in a sewing factory 10 hours a day, six days a week. She has to work hunched over, and her back frequently hurts. The factory is hot and there are a lot of fibers in the air, which have caused her to develop a cough that she has had for the past six months.*

*Phil is 14 years old. He works as a porter, carrying bricks from the kiln to job sites. He works every day. The bricks are heavy, and he has cuts and scrapes from carrying them. Phil has to work outside carrying the bricks even when the weather is bad.*

\textsuperscript{85} Decent Work Act (2015) §2.3.  
The ILO has acknowledged that in some circumstances, hazards can be mitigated for children ages 16 and 17. For children ages 16 and 17 to be able to engage in work that is included on a country’s hazardous work list, the country must list it as a type of work in which it is possible to mitigate the hazards for children ages 16 and 17 to protect their health, safety, and morals and provide adequate instruction (effectively making the work non-hazardous).\(^{87}\)

The figure below explains the relationship between working children, child labour, WFCL, and hazardous work.

![Figure 7: Relationship between Working Children, Child Labour, Worst Forms of Child Labour, and Hazardous Work](image)

This figure shows that, out of the total population of working children, some are working legally while others are engaged in child labour. Of those children engaged in child labour, some but not all of the children are engaged in WFCL, with hazardous work being one of the four types of WFCL.

Below are the definitions and some examples of each category:

- **Working Children**: (1) Light work performed by children ages 13 and 14 and (2) legally permitted full-time or part-time work performed by children ages 15 to 17.
  
  Annie is 14 years old and work 2 hours a day, Monday-Friday stocking pantry items at a local grocery store. *(Permitted light work for children ages 13-14).*
  
  Sam is 17 years old and works full-time as cashier at a supermarket. *(Permitted full-time work for children ages 15 to 17).*

- **Child Labour**: ALL work that is NOT legally permitted for working children in both age groups 13-14 and 15-17. In other words, work that people under 18 should not participate in.

  Charlie is 13 years old and works full-time as a waiter at a local restaurant. *(Children under 15 cannot work full time).*

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Child labour hazardous work example: Grace is 16 years old and works at a mine in holes underground. (All children cannot engage in hazardous work).

- Worst Forms of Child Labour (WFCL): Four worst types of child labour: (1) slavery and similar practices, such as child trafficking and forced child labour; (2) prostitution and similar activities; (3) child labour in illicit activities; (4) hazardous work, which are prohibited for ALL children.

  Samuel is 16 years old and works on a fishing boat. He has been on the boat for over 2 years and is not allowed to return to land until he meets his fishing quota. (Slavery and similar practices: forced labour and could be human trafficking).

- Hazardous Work: One of the four types of WFCL because hazardous work is likely to harm the health, safety, or morals of children.

  Lucy is 16 years old and works 12 hours a day on a farm spraying pesticide. She felt sick from inhaling the chemicals and has not been allowed to see a doctor.

**Hazardous Work in Liberia:** The Decent Work Act (2015) defines and prohibits the following as hazardous work:

  i) work which exposes children to physical, psychological or sexual abuse;

  ii) work underground, underwater, at dangerous heights or in confined spaces;

  iii) work with dangerous machinery, equipment and tools, or which involves the manual handling or transport of heavy loads;

  iv) work in an unhealthy environment which may, for example, expose children to hazardous substances, agents or processes, or to temperatures, noise levels, or vibrations damaging to their health; or

  v) work under particularly difficult conditions such as work for long hours or during the night, or work where the child is unreasonably confined to the premises of the employer.88

Liberia has a Hazardous Work List, which went into force in 2022, and is attached as a regulation to the Decent Work Act (2015).

**Forced Labour:** ILO Convention 29 on Forced Labour defines forced labour as

  all work or service that is exacted from any person under the menace of any penalty and for which the said person has not offered himself voluntarily.89

The “penalty” referenced in the definition includes not just physical or sexual violence but also threats to report a victim to immigration authorities, threats to inflict physical harm on the victims or their family or friends, and the withholding of wages or personal documents.90 Forced labour also includes people in situations of debt bondage, defined as “being forced to work to repay a debt and not being able to leave, or being forced to work and not being able to leave because of a debt.” Traditional debt bondage still exists today. However, modern debt bondage often refers to situations where workers are charged fees from recruitment agencies, which can lead workers or their families to take on loans that they cannot repay without the job, trapping them in the position. In some instances, these debts can be passed down from parents to children, keeping entire families in poverty and forced labour for generations.

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Examples of forced labour:

Sammy was offered a job as a cook in another country. His employer would pay for the cost of Sammy’s travel and arrange his visa. The salary he was promised was twice as high as he could make in his hometown. Sammy’s family borrowed money to pay the recruiter a recruitment fee that was two months of his promised salary. When Sammy arrived at his job site, he discovered that the salary he would be paid was half of what he was promised. He could not look for other jobs in the country he was working because his employer sponsored his visa, and he could only stay in the country if he kept working for the same employer. Sammy knew he had to earn enough money to pay off the loan his family obtained because if they could not pay, his father would lose his family’s small farm.

Mary is a domestic worker. She had been excited to take the job because it was in Monrovia and she looked forward to seeing new places and making friends. She hoped to start taking some classes at a local university. Once Mary arrived, her employers took her phone and did not let her leave the house unless it was to buy groceries for the family. Mary has been told that if she tries to leave, her sister will be harmed.

Although forced labour is often associated with poor, dangerous working conditions, the elements of coercion and/or deception are necessary to meet the criteria of forced labour. Poverty and unemployment create structures in which workers may accept unfavorable conditions, but these are not inherently situations of forced labour.\textsuperscript{91} Exploitative working conditions, including situations in which workers are not fairly compensated or are expected to work in dangerous conditions, are not considered forced labour, even if the worker feels compelled to accept the conditions due to economic hardship.\textsuperscript{92} However, if a worker is paid less than he or she was promised or is forced to do a different job


than agreed to — which in many instances of forced labour is more dangerous work or has more hours — then it may be a case of forced labour.

**Forced Labour in Liberia:** Liberia defines forced labour as: “labour or services obtained or maintained through force, threat of force, or other means of coercion or physical restraint.”

**Human Trafficking.** Human trafficking (also referred to as “trafficking in persons”) is defined by the United Nations Protocol to Prevent, Suppress and Punish Trafficking in Persons, especially Women and Children (often referred to as the Palermo Protocol) as:

> Trafficking in persons shall mean the recruitment, transportation, transfer, harboring or receipt of persons, by means of the threat or use of force or other forms of coercion, of abduction, of fraud, of deception, of the abuse of power or of a position of vulnerability or of the giving or receiving of payments or benefits to achieve the consent of a person having control over another person for the purpose of exploitation. Exploitation shall include, at a minimum, the exploitation of the prostitution of others or other forms of sexual exploitation, forced labour or services, slavery or practices similar to slavery, or the removal of organs.

Examples of human trafficking:

Harriet was offered a modeling job by a man posing as an agent. She traveled with him to another city, where she was forced to work as a prostitute. Harriet was told that if she left, her family and friends would be told that she was working as a prostitute. Her trafficker knew that the stigma Harriet would face would mean that she likely would not be able to return home.

Joseph was recruited to work in a mine. He was told that he would receive 50 percent of the gold he found. When he arrived, he learned that the men in charge of the artisanal mine took all of the gold that was found and would beat anyone who tried to hide gold or leave. Joseph was given food and a place to sleep but has to work long hours and has not been paid for the gold he found.

Forced labour can occur without the presence of human trafficking, but nearly all victims of human trafficking find themselves in situations of forced labour. Although the word “trafficking” is often associated with movement, human trafficking does not require the victims to cross an international border. Victims can be trafficked within their own communities, and in some instances, within their own homes.

**Human Trafficking in Liberia:** Liberia has ratified the Palermo Protocol on Trafficking in Persons and established The Trafficking in Persons Act 2005, which was revised in 2021. Liberia defines trafficking in the Revised Trafficking in Persons Act (2021) as:

> “recruitment, transportation, transfer, harboring, or receipt of a persons, by means of threat or use of force or other means of coercion, of abduction, of fraud, of deception, of the abuse of power or of a position of vulnerability, or of the giving or receiving of payments or benefits to achieve the consent of a person having control over another person, for the purpose of exploitation.”

and declares it: “a criminal offense within the Republic of Liberia.”

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93 Revised Trafficking in Persons Act (2021), Article 1 Section 1 Subsection 107.
96 Revised Trafficking in Persons Act (2021), Article 1 Section 1 Subsection 100.
97 Revised Trafficking in Persons Act (2021), Article 1 Section 2(a).
Liberia's Revised Trafficking in Persons Act (2021) defines exploitation as:
- Keeping a person in a state of slavery;
- Subjecting a person to practices similar to slavery;
- Compelling or causing a person to provide forced labour or services;
- Keeping a person in a state of servitude, including sexual servitude;
- Exploitation of the prostitution of another;
- Engaging in any other form of commercial sexual exploitation, including but not limited to pimping, pandering, procuring, profiting from prostitution, maintaining a brothel, child pornography; and
- Illicit removal of human organs.98

**Child Trafficking.** When the victims/survivors of human trafficking are children, the “means” mentioned in the Palermo Protocol (“…threat or use of force or other forms of coercion, of abduction, of fraud, of deception, of the abuse of power or of a position of vulnerability or of the giving or receiving of payments or benefits…”) are not necessary for the crime of human trafficking to occur; this is because children cannot consent to being trafficked.99 Additionally, consent is not a defense for trafficking adults if any of the means listed in Art. 3 (a) were used.100

**Child Trafficking in Liberia.** The Revised Trafficking in Persons Act (2021) removes the “means” element for child trafficking and clarifies that children and their guardians are unable to consent to a child being trafficked, which is consistent with the Palermo Protocol. Additionally, the Revised Trafficking in Persons Act (2021) extends these protections to mentally incompetent persons as well. The Act states: “Regardless of the means employed by the traffickers, the recruitment, transportation, transfer, harboring or receipt of a child or mentally incompetent person for the purpose of exploitation shall be considered ‘Trafficking in Persons.’”101

“The consent of the victim of a parent or a person having legal or de facto control of a child victim of Trafficking in Persons shall be irrelevant.”102

The Revised Trafficking in Persons Act (2021) also criminalizes the trafficking of children for the purpose of commercial sexual exploitation and forced labour, and it provides that no person under the age of 18 shall be recruited, transported, or harbored for the purpose of exploitation.103

**WHAT CHILD LABOUR, FORCED LABOUR, AND HUMAN TRAFFICKING LOOK LIKE**

Child labour is present in many sectors and types of work in Liberia including rubber production, mining, rock crushing, domestic work, street selling, and other types of work. It occurs most frequently in the informal sector, which is difficult to monitor. The dangers and risks of child labour can vary, depending on the tasks that children are required to perform in different sectors. Forced labour and human trafficking can involve children and adults. In many instances, forced labour is performed in the open, at construction sites, or for agricultural work, giving the appearance of legitimacy. In other instances, forced labour and human trafficking may be more hidden, such as for domestic work, work on fishing boats, and work in factories.

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98 Revised Trafficking in Persons Act (2021), Article 1 Section 1 Subsection 104.
101 Revised Trafficking in Persons Act (2021), Article 1 Section 2(b).
102 Revised Trafficking in Persons Act (2021), Article 1 Section 2(b)(i).
103 Revised Trafficking in Persons Act (2021), Article 1 Section 5.
Agriculture: Child labour is present in a variety of agricultural enterprises including rubber production, cocoa, coffee, palm oil, cassava, and others.

Rubber is a crop in Liberia that has both child labour and forced labour, more frequently found on small plantations and in the informal sector.

Seasonal agriculture requires an influx of workers during harvest season, putting this sector at a greater risk of using child labour, forced labour, and human trafficking. If parents enlist their child in this type of work, the child may be required to migrate to a rural area. Migrating seasonally for work can make it difficult for children to stay enrolled in school, increasing the likelihood that they will leave school to work. The location of the worksite can cause children to miss school and also make it difficult for the government to monitor worksites for the use of child labour.

Agricultural work often relies on migrant workers due to the seasonal nature of the work, which means that workers are less likely to have access to protections provided to full-time employees. Agricultural work that includes harvesting by hand is more likely to have violations. On smaller farms, work is often in the informal sector, increasing the vulnerability of workers. The sector involves unskilled labour, and the sector often is not required to provide the same standards and benefits to agricultural workers as other employees. Agricultural workers are often required to work long hours in high temperatures, putting them at risk for heat-related illness, which can be exacerbated by heavy protective gear. Wages in the agricultural sector are frequently lower than in other sectors, and often workers are paid by quotas or piece, such as on rubber plantations, meaning they have to pick or harvest a certain weight of a crop. Failure to pick the quota can mean they will be financially penalized. Using a quota system can increase the number of hours workers must work in practice and lead to an increase in child labour if parents need the help of extra workers to meet their quota.

While women perform the majority of agricultural work, they work primarily on family farms and in the informal sector. In many instances, they work off the books to help their husbands meet a quota. Women in the agricultural sector are at risk of harassment and abuse, often from employers. Particularly if the women are migrants and lack legal status, they may fear being deported if they complain or report the abuse.

Landless farmers may be in situations of debt bondage. In many instances, farmers are required to pay for seeds and other inputs, which they may need a loan to pay for, but when the crop is harvested, they may make insufficient profits to recoup their investment. The farmers then have to take on additional loans the next season, increasing their debt. Sharecroppers are also frequently in debt to the owners of the land they are farming. Landless farmworkers, who are fed and housed by their employers, often have money deducted from their wages that exceeds the value of the services being provided, increasing the likelihood that they are in a situation of forced labour. In many instances, the accommodations provided by employers are substandard.

**Fishing and Aquaculture:** Fishing and aquaculture include wild-caught fishing, farm fishing (aquaculture), and fish processing. At fishing job sites, children often lift heavy fishing loads, clean and process fish, and repair nets. Both fishing and farming commonly involve carrying heavy loads and being exposed to the natural element, putting children at a high risk of physical deterioration or injury. While some children work on small fishing boats locally, others work on larger boats that spend long periods of time at sea, taking children away from their communities and isolating them from others. Though involvement in familial fishing or agricultural work can be a normal part of childhood socialization in many communities, it is considered child labour if the tasks are risky, not age appropriate, or if the hours interfere with the child’s study or playtime.

Fishing has expanded greatly in recent years, which has led to an increase in illegal, unlicensed, and unregulated fishing. These boats are more likely to rely on forced labour. The boats may catch more than the allowed quota of fish or catch protected species, resulting in dwindling fish populations. Because of overfishing, boats must now travel further to catch fish, leading to more time at sea and increasing the vulnerability of those working on boats. Overfishing has also led to an increase in aquaculture. Farm-raised fish are sometimes fed fishmeal, which is sourced through wild-caught fishing.

Fishing in open water is often performed under hazardous conditions, particularly when on an unregulated vessel. Work must be performed on a moving ship, in bad weather or with exposure to the sun, far from medical care, and often for long periods at sea. Boats fishing in colder climates, including the arctic, expose workers to extreme cold. Workers have to use sharp, dangerous tools and heavy nets. Living quarters are often cramped, and there may not be sufficient access to adequate food and water. Workers may be required to work extremely long hours and may be subject to harsh discipline. As the boat may be at sea, workers are not free to leave and may not be able to speak to friends and family by phone. Workers on fishing boats are typically men and boys. Boats may also transfer their catches to smaller boats to avoid having to go to shore, trapping workers at sea for longer periods of time. Many workers on large fishing boats are migrants. These migrants are sometimes recruited and required to pay a fee to obtain the job, which in practice is different from the job that was accepted.

Smaller fishing boats can also lead to instances of debt bondage. On small boats, workers often are paid a portion of the catch by the boat owner, but the owner will frequently under weigh the portions of employees. Employees may also have to pay the boat owners for expenses such as food or supplies, increasing the debt they owe.

**Construction:** Construction includes a variety of tasks, including building, maintaining, demolishing, renovating, and repairing structures. Construction tends to be performed by men and boys. Construction sites often employ children for building, stone-cutting, or transportation of materials. Construction sites are particularly hazardous. Construction sites

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are noisy and dangerous and often put children at risk of being hit by falling materials, inhaling dangerous chemicals or dust, being electrocuted by exposed wires, or falling off tall structures. Not only is there a risk of serious injury or death but also a high likelihood of physical deterioration.

Forced labour and human trafficking occur on construction sites, often with migrant workers traveling from South East Asia or East Africa to the Gulf States, where they are forced to work long hours for less pay than they were promised. They are often required to work outside in high temperatures and may lack needed protective gear. Workers recruited for these construction projects are men. Boys and men are also employed at construction sites closer to home.

In Liberia, child labour is present in rock crushing and sand mining. Forced labour in the stone industry varies greatly by region but can be performed through debt bondage or by migrant workers. Because quarrying cannot be performed during rainy seasons, many families take out loans during those seasons and fall into debt bondage through high interest rates. Forced labour of children is common in this industry. The goal of the stone industry is to dig up large boulders and break them down into more useable pieces. To break down these boulders, the labourers must heat them up using whatever they can find, including tires and other toxic materials. After men break them into chunks, women and children work to transport the rocks and break them down further. This is a hazardous industry, with a high risk of death from falling rocks and heavy exposure to particles causing respiratory diseases.

Child labour and forced labour can be found in brick production, with people working in pits to pack mud bricks. Brick makers are often given high quotas, and many are forced to work long hours. Bricks are used heavily in domestic construction projects.
**Domestic Work:** Many children are engaged in domestic work, particularly girls, for exceedingly long hours under conditions of extreme isolation. In many cases, these girls are migrating from a rural area of the country to a more urban one, such as Monrovia. Sometimes they are promised the chance to go to school. The girls are most often not related to their employers but are often recruited by someone they know. These conditions put children at a high risk of physical, psychological, and sexual abuse. Domestic work often evades government monitoring because it occurs in private homes. Many domestic workers are not paid at all, and there is a common overlap between child labour in domestic work and forced labour.

Migrant workers and children are the most vulnerable populations for forced domestic work and labour trafficking. Because they often work in private homes, they are especially vulnerable to exploitation. Most domestic workers are female migrants working up to 18 hours per day, 7 days per week. Sometimes these individuals are paid far below minimum wage, are locked in their workplace, and are subjected to physical and sexual violence. Domestic workers may face sexual harassment and threats of deportation. Most people employed in domestic work are not covered by labour laws, and 11.5 million of the 67 million domestic workers worldwide are migrants, making them particularly vulnerable to abuse. Abuses include a lack of healthcare and maternity coverage, unpaid wages, excessive overtime and workloads, and restrictions on movement in situations in which visas are dependent on the employer. The majority of domestic workers are women and girls.

**Manufacturing:** The manufacturing industry relies heavily on unskilled and manual labour, making the industry particularly vulnerable to child labour. Manufacturers often employ children to make textiles and garments, produce bricks, or complete other rote tasks within a supply chain. In Liberia, children are often engaged in child labour to make bricks. These children may work long hours in hot conditions and can be forced to carry heavy loads, making the work hazardous. Children are often threatened with violence and sexual abuse and paid negligible wages. Manufacturing working conditions can also be extremely unhealthy and hazardous. Children often work in the same uncomfortable position doing the same task all day, which causes countless health problems. These children often face severe joint pain, arthritis, eye strain, cuts and wounds, and respiratory illness. Furthermore, the heavy machinery and rotating parts pose a great risk of injury or amputation.

Migrant workers are often recruited to work in manufacturing a labour broker. The workers then owe a recruitment fee debt to the broker. The workers are often required to live on-site where they work. Once they begin working, their employer may retain their travel documents and a mandatory deposit — often referred to as “runaway insurance” — to prevent the employee from leaving. The migrant workers are often paid far below minimum wage and local employees. These low wages are further reduced by debt repayment and mandatory food, housing, and medical fees.

**Mining:** Child labour and forced labour can be found in gold and diamond mines in Liberia. Mining is typically very hazardous work, often putting it among the WFCL. Most child labour is used in small-scale mines in remote areas, making it difficult for the government to monitor. Children are often used to chisel away at large stones, dig away gravel and sand, excavate stone, load trucks, and transport materials. These children often work in cramped and unsanitary conditions. They are at risk of explosions, poisonous gases, dust inhalation, falling objects, and biological hazards. Further, they are at a high risk of injury or physical deterioration from carrying heavy loads, bending and squatting, and engaging in repetitive movements.

Mining, such as for gold, is often associated with the presence of violent criminal groups, causing dangerous working conditions. Gold mines are often in isolated areas beyond government oversight. The isolation and the rushed nature of the work leave local populations vulnerable to labour and sex trafficking. Gold mining is often very high risk, with many workers suffering serious injury or death from mine collapses. Several people die each year working at illegal mines.

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in Liberia.\textsuperscript{108} Furthermore, dust often leads to lung damage, and the digging leads to muscular and skeletal problems. Chemicals used to separate gold can also cause illness and injuries.

Women are more likely to work in small-scale mines (sometimes called artisanal mines) than in large-scale commercial mines. Women perform mining activities as a means to increase family income when subsistence farming is not sufficient to meet the needs of the family. Women and girls are less likely than men and boys to participate in shaft mining.\textsuperscript{109} Instead, women and girls typically perform tasks including panning, mineral cleaning, and trading, and perform domestic tasks in the camp. Women may also be involved in prostitution; in many instances, these women have been trafficked.

**Sexual Exploitation:** Over 99\% of all victims of forced sexual exploitation, also known as sex trafficking, are women and girls; over 70\% of victims are found in Asia and the Pacific.\textsuperscript{110} Sex trafficking victims are often isolated, kept in brothels or hotels where they are not able to interact with the general public. Victims are often subjected to threats and violence; in some instances, they are forced to become addicted to drugs, making them dependent on their traffickers. Many sex trafficking victims and survivors fear law enforcement. They believe law enforcement is complicit with the trafficker, will return them to their traffickers, or will fail to recognize their situation as trafficking and send them back to their home community and the bad situation they left, possibly leading to their being exploited again. This fear can increase if victims have to repay a debt incurred in the migration or recruitment process. Additionally, victims and survivors may fear that they will be stigmatized and possibly prosecuted if prostitution is illegal in the jurisdiction.


Exercise 1.1.1: Impacts Icebreaker

Objective:

• To have participants approach child labour, forced labour, and human trafficking from a victim/survivor-centered lens.

Time:

25 minutes

Materials and Preparation:

• Pens/pencils for all participants
• Note cards or sticky notes (one per participant)
• One flip chart
• Tape
• Write “Impacts of Child Labour, Forced Labour, and Human Trafficking” in marker on the top of the flip chart sheet

Steps:

• Explain to participants the goal and process of the activity.
• 2 minutes
• Distribute the note cards, giving one to each participant. Instruct them to each write one impact of child labour, forced labour, and/or human trafficking on their note card.
• 5 minutes
• Have each participant introduce him or herself and then read what they have written on their note card. If an introductory ice breaker has already been done by the group, participants can skip introducing themselves. Each participant should tape their note card to the flip chart page after they have read the note card aloud.
• 15 minutes
• Wrap up with key messages below.
• 3 minutes

Key Messages:

• There are many impacts of child labour, forced labour, and human trafficking; some impacts are to victims/survivors, others are to society and the economy.
• The flip chart will be kept up throughout the workshop, and participants are encouraged to add to it and/or consult it.
Exercise 1.1.2: Definitions of Child Labour, Forced Labour, and Human Trafficking

Objective:
• To ensure participants have a thorough knowledge of the crimes of child labour, forced labour, and human trafficking and the international laws surrounding them.

Time:
⏰ 1 hour

Materials and Preparation:
• One copy of Handout 1.1.2: Definitions of Child Labour, Forced Labour, and Human Trafficking for each participant
• Pens/ pencils for all participants
• One flip chart for each group plus one for the facilitator
• One marker for each group plus one for the facilitator
• Overhead slide/ LCD projector with computer

Steps:
• Explain to participants the goal and process of the activity.
  • 5 minutes
• Distribute Handout 1.1.2: Definitions of Child Labour, Forced Labour, and Human Trafficking and divide the participants into teams of four or five. Allow participants to review the handouts and work together as a team to write the answers on their flip chart.
  • 30 minutes
• Bring the teams back together and go through the responses as a group, having each team read out loud their answers. The facilitator will keep score on their flip chart, awarding 0 points for an incorrect response, 1 point for a correct response, and 1 additional point if the group responds correctly “incorrect” and provides an accurate correction of the statement. As the response sheets are corrected, engage the participants in discussions regarding the statements and why they are correct/incorrect.
  • 15 minutes
• Wrap up with Q&A and key messages below.
  • 10 minutes

Key Messages:
• Understanding the definitions of child labour, forced labour, and human trafficking plays an important role in being able to identify cases.
• There are several types of child labour, dependent on the age of the child and type of work performed.
• Trafficking does not require crossing an international border.
HANDOUT 1.1.2: DEFINITIONS OF CHILD LABOUR, FORCED LABOUR, AND HUMAN TRAFFICKING

For each statement below, indicate whether it is correct or incorrect. If incorrect, explain why it is incorrect.

1. Child labour is the same thing as child work.

2. Performing age-appropriate domestic chores within the family home is always detrimental to children’s welfare.

3. Children may engage in what the International Labour Organization (ILO) calls “light work” from the age of 12 or 13, depending on the country.

4. The ILO does not distinguish between types of child labour.

5. Hazardous child labour only describes child labour that exposes a child to physical or sexual abuse.

6. All victims of sexual exploitation are either women or girls.

7. The term “forced labour” can only be used to describe situations in which the victim is working under dangerous conditions.

8. The “threat of penalty” referred to in the definition of forced labour refers not only to physical or sexual violence but also to threats such as reporting a victim to immigration authorities or withholding of wages or personal documents.

9. Debt bondage is a form of forced labour that no longer exists in the modern world.

10. For the crime of human trafficking to occur, the victim must be transported between locations.

11. The internationally accepted definition of human trafficking can be found in the United Nations Protocol to Prevent, Suppress and Punish Trafficking in Persons, especially Women and Children (often called the Palermo Protocol).

12. “…threat or use of force or other forms of coercion, of abduction, of fraud, of deception, of the abuse of power or of a position of vulnerability or of the giving or receiving of payments or benefits…” must always be present for the crime of human trafficking to occur.
HANDOUT 1.1.2 KEY: DEFINITIONS OF CHILD LABOUR, FORCED LABOUR, AND HUMAN TRAFFICKING

For each statement below, indicate whether it is correct or incorrect. If incorrect, explain why it is incorrect.

1. Child labour is the same thing as child work.
   Incorrect. Child labour specifically refers to “work that deprives children of their childhood, potential, dignity and which is harmful to their physical and mental development.” Age-appropriate work that does not harm children’s mental, physical, social, or emotional well-being is not defined as child labour and is allowed under international law.

2. Performing age-appropriate domestic chores within the family home is always detrimental to children’s welfare.
   Incorrect. Household chores can be benign or even beneficial to children as they allow them to learn responsibility and skills that will serve them in adulthood and contribute to the family’s well-being. However, if performing chores is negatively impacting a child’s schooling or their social and emotional growth, chores can become child labour.

3. Children may engage in what the International Labour Organization (ILO) calls “light work” from the age of 12 or 13, depending on the country.
   Correct.

4. The ILO does not distinguish between types of child labour.
   Incorrect. The ILO defines a subset of child labour as the “worst forms of child labour.” These include all forms of child slavery (including child labour, debt bondage, and forced child labour), the involvement of children in prostitution or pornography, the involvement of children in illegal activities, and hazardous child labour.

5. Hazardous child labour only describes child labour that exposes a child to physical or sexual abuse.
   Incorrect. Hazardous child labour includes all child labour that exposes a child to physical, psychological, or sexual abuse, as well as work conducted in unhealthy conditions or dangerous or difficult environments such as mining or work in confined spaces or around dangerous machinery.

6. All victims of sexual exploitation are either women or girls.
   Incorrect. Men, women, boys, girls, and nonbinary individuals can all be victims of sex trafficking. Anyone can be a victim of sex trafficking, regardless of the person’s age, gender, sexual identity or orientation, and socioeconomic status. Traffickers often choose their victims based on perceived vulnerability because traffickers look for people they can easily exploit.

7. The term forced labour can only be used to describe situations in which the victim is working under dangerous conditions.
   Incorrect. Forced labour describes any work which the victim was coerced into and is doing under threat of penalty, even if the labour itself is not inherently dangerous or harmful.

8. The “threat of penalty” referred to in the definition of forced labour refers not only to physical or sexual violence but also threats such as reporting a victim to immigration authorities or withholding of wages or personal documents.
   Correct.

9. Debt bondage is a form of forced labour that no longer exists in the modern world.
   Incorrect. In addition to more traditional systems of debt bondage, which are similar to feudalism, modern debt bondage includes situations in which workers are charged fees from employment agencies that accrue interest they are unable to repay.
10. For the crime of human trafficking to occur, the victim must be transported between locations.

   **Incorrect. Although it is often associated with the transport of victims, human trafficking does not require the victims to be moved.**

11. The internationally accepted definition of human trafficking can be found in the United Nations Protocol to Prevent, Suppress and Punish Trafficking in Persons, especially Women and Children (often called the Palermo Protocol).

   **Correct.**

12. “…threat or use of force or other forms of coercion, of abduction, of fraud, of deception, of the abuse of power or of a position of vulnerability or of the giving or receiving of payments or benefits…” must always be present for the crime of human trafficking to occur.

   **Incorrect. When the victim of trafficking is a child, the “means” listed above are not necessary for the crime to occur.**
Lesson 1.2: Indicators of Child Labour, Forced Labour, and Human Trafficking

Objectives:
• Learn to recognize child labour, forced labour, and human trafficking.
• Understand the push and pull factors that can lead to child labour, forced labour, and human trafficking.

Time:

2 hours and 50 minutes

Steps:
• Exercise 1.2.1: Indicators Energizer
  • 15 minutes
• Begin presenting PowerPoint Presentation 1.2: Indicators of Child Labour, Forced Labour, and Human Trafficking (until the slide that says Exercise 1.2.2)
  • 30 minutes
• Exercise 1.2.2: Recognizing Cases of Child Labour, Forced Labour, and Human Trafficking
  • 1 hour and 5 minutes
• Finish presenting PowerPoint Presentation 1.2: Indicators of Child Labour, Forced Labour and Human Trafficking
  • 10 minutes
• Exercise 1.2.3: Push and Pull Factors
  • 50 minutes

Supplies:
• Flip chart
• Markers
• PowerPoint Presentation 1.2: Indicators of Child Labour, Forced Labour, and Human Trafficking
• Projector
• Handout 1.2.2: Recognizing Cases of Child Labour, Forced Labour, and Human Trafficking
• Copies of Enforcement Training Program Case Studies 1–4

Being able to recognize child labour, forced labour, and human trafficking is the first step in bringing cases against these offenses. Understanding the indicators of child labour, forced labour, and human trafficking can lead to identifying potential cases that should be investigated and victims/survivors who may require assistance. Once a case has been identified, some of the indicators could also be aggravating or mitigating factors in charging or sentencing the case. Please refer to Module 2 (Investigation), Module 4 (Prosecution), and Module 5 (Sentencing) for more detail.
How to Identify Child Labour

There are several general indicators of child labour that labour inspectors and law enforcement officers should be alert to. These indicators include age-based indicators, vulnerability, recruitment, restriction of movement, threats, dependency, forced labour, and working/living conditions. These topics are expanded on below and can be used as a checklist by labour inspectors and law enforcement.

**Age-based indicators:**
- Child below the age of compulsory education out of school or at work instead of school.
- Frequent school absences and/or poor performance in school due to working.
- Children working at night.
- Children working more hours than allowed by the law.
- Children doing tasks that are on the Hazardous Work List (See Handout 2.1.2D: Hazardous Work List).
- Children of an age permitted to do only light work doing work that is not on the Light Work List (See Handout 2.7A: Light Work List) or otherwise does not meet the definition of light work (e.g., working more hours than allowed or performing work that is unsafe for children ages 13 and 14 years old).

**Vulnerability:**
- Cultural tradition, birth status (prior determination of child with “slave “or bonded status), or traditional/inherited bondage. Children can be recruited in the context of a tradition perpetuated by those in power. For example, in South Asia, where debt bondage persists among brick kiln workers, children work alongside their indentured parents. In countries such as Mali and Mauritania, despite some progress, hereditary slavery practices affecting entire families persist in some areas. These practices see children starting lives in slavery in activities such as cattle herding, field work and domestic work.
- Disability.
- Poverty.
- Broken families and domestic violence.

**Recruitment of children linked to debt (loan or advance allowance) or deceptive promises:**
- Recruitment of children in exchange for a loan or cash advance to parents.
- Deception about the type of work the child will perform and/or skills that will be gained.
- Deception about living or working conditions.
- Children recruited through false promises of being able to attend school or to see their parents frequently.
- Children can be found in debt bondage because their parents are in such situations. For example, irregular migration poses a risk of debt bondage for children. “There are reports of child migrants in an irregular situation migrating from Asia or Africa to Europe and falling into debt bondage to repay their travel costs to smugglers.”

**Sale of child’s labour:**
- Someone other than the child benefitting from the sale of the child’s labour.

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112 Ibid. at p.48.
113 Ibid.
Restriction of movement:

- Child has limited freedom of movement and communication with others outside of work.
- Child cannot leave his or her living quarters or has a restricted ability to leave.
- Child is not allowed to talk to other children or adults.
- Child is not allowed to practice his or her religion.
- Someone other than the child is holding onto the child’s identification documents.
- Constant surveillance of a child by an employer, overseers, or armed guards.
- Child is not permitted to play with other children.
- Child domestic worker is not permitted to eat with the family or interact with the family’s children.

Living under the threat of penalty/retaliation/fear of punishment/physical abuse:

- Physical, psychological, or sexual violence or threats against the child.
- Punishment (deprivation of food, water, sleep, etc.).
  - Unfulfilled promises of education or vocational training.
  - Wage deductions.
- Threats of dismissal.
- Child threatened with being reported to the authorities.
- Child’s family threatened.
  - Threat of financial harm to other family members (loss of job/future employment; exclusion of family’s access to loans).
  - Child’s family threatened with violence.
- Punishment/violence inflicted on children in front of the child as a warning.
- Child is isolated and prevented from contacting his/her family.
- Retention of child’s wages or his/her identity papers.

Dependency:

- Employer makes decisions in the child’s private life (marriage, education, health, religion).
- Food, clothing, and housing are providing by the provider instead of paid wages.

Forced work:

- Forced recruitment of a child (especially if the child is not working for parents).
- At home looking after younger siblings or helping in family farms or businesses, to the extent that this becomes their main and only activity.
- Forced overtime work.
- Forced to work on call (day and night).
- Forced to work for the employer’s private home or family.
- Forced to work when sick or injured.
- Forced to perform hazardous tasks without protection.
• Children doing dangerous industrial and mining work, such as brickmaking, construction, and mining gold or diamonds.
• Children performing dangerous agricultural work such as being exposed to hazardous machinery and chemicals.
• Children performing domestic work under conditions such as isolation, long hours, and abuse.
• Forced to take drugs, alcohol, illegal substances.
  • Forced to engage in illicit activities.
  • Producing or selling illegal drugs.
  • Involvement in gang activity.
  • Involvement in illegal arms trafficking.
  • Involvement in child sexual exploitation.
  • Involvement in child labour and hazardous work.
    • For example, in Gbarpolu County, Liberia, while most children went to mines there to make money to go to school, they were provided with drugs that trap them in a cycle of working for the mines to pay for the drugs that they are given. Most of these children’s parents are illiterate and work at the mines as well, causing the families to value education less.\textsuperscript{114}

• Forced to engage in sexual acts.
  • In criminal forms of exploitation such as slavery, bonded labour, and commercial sexual exploitation involving prostitution, pornography, and sex shows.
  • In 2021, about 1.7 million children were in situations of forced commercial sexual exploitation.\textsuperscript{115}

• Working and living conditions.
  • Dangerous work environment.
  • Lack of training, safety equipment, and/or supervision.
  • Performing dangerous tasks.
  • Exposure to drugs and alcohol at work.
  • Lack of privacy in living conditions.
  • Unsafe living conditions.


How to Identify Forced Labour

There are several key indicators that can demonstrate that someone is a victim/survivor of forced labour, including abuse of vulnerability, deception, restriction of movement, isolation, physical and sexual violence, intimidation and threats/penalties, retention of identity documents, withholding of wages, debt bondage, abusive living and/or working conditions, and excessive overtime. It should be noted that forced labour shares many indicators with human trafficking.

**Abuse of vulnerability:**
- Tradition, birth (birth/descent into “slave” or bonded status).
- Coercive recruitment.
- Sale of the worker.
- Use of excessive recruitment fees.
- Disability.

**Deception:**
- Work as performed is different from the work that was promised.
  - Includes things such as the nature of the work, living conditions, hours, wages, housing, job location, identification of employer, or acquisition of legal status.

**Restriction of movement:**
- Workers are not free to enter and exit the work premises.
- Movements controlled inside the workplace through the use of surveillance cameras or guards.
- Workers are accompanied by agents of the employer when traveling to or from the worksite.
- Workers unable to terminate their employment due to their employer paying for training or other benefits.
- Workers unable to resign in accordance with legal requirements.
- Workers forced to continue working so they will not forfeit unpaid wages.

**Isolation:**
- Workers isolated in remote locations and denied contact with the outside world.
- Workers may not know where they are; the work site may be far from population centers and without transportation.
- Workers in populated areas are isolated behind closed doors without means of communication to prevent them from contacting their families or seeking help.
- The business is informal and not registered, making it very difficult for law enforcement or other agencies to locate and monitor the business.

**Physical and sexual violence:**
- Workers, their families, and friends may be subjected to violence.
- Forced to take drugs or alcohol.
- Violence used to force a worker to perform tasks that were not part of the job as agreed.
- Physical abduction or kidnapping.
Intimidation and threats/penalty:\textsuperscript{116}

- Workers threatened or intimidated if they complain about conditions or try to quit.
- Threats may include threats of violence, denunciation to the authorities, loss of wages or access to housing or land, the firing of family members, worsening of working conditions, or loss of “privileges” such as the right to leave the workplace.
- Other forms of punishment such as deprivation of food, water, or sleep.
- Violence against a worker in front of other workers.
- Threats to a worker’s family members.
- Removal of rights or privileges.
- Psychological coercion through insults and undermining workers.

Retention of identity documents:

- Confiscation of identity paper or travel documents.
- Worker unable to access personal documents.

Withholding of wages:

- Worker unable to access his or her wages.
- Wages withheld to cover “expenses” due to the employer, such as food or accommodation, often at inflated prices.
- Wages withheld to cover recruitment fees.
- Wages withheld for long periods, forcing a worker to stay until he or she is paid.

Debt bondage:

- Worker owes a debt to the employer, which is deducted from wages; the worker is unable to leave the job until the debt has been paid off.
- Worker or his/her family took out a loan used to pay a recruitment fee; the debt cannot be repaid without having a job, so the worker must stay in an exploitative form of employment. High recruitment fees are often charged to trap employees in this way.
- A worker incurs debt over time for “expenses” such as an inflated cost of food and housing, which the employee is not able to repay.

Abusive living and working conditions:

- Living and working conditions that workers would not freely accept.
- Work performed under conditions that are degrading, or hazardous, and in violation of labour law.
- Workers are subjected to substandard living conditions, such as overcrowded accommodations, unhealthy conditions, and are without any privacy.

Excessive overtime:

- Workers forced to work excessive hours or days beyond the legal limits.
- Workers forced to work on-call (night and day).

\textsuperscript{116} The credibility and impact of the threats must be evaluated from the worker’s perspective, taking into account his or her individual beliefs, age, cultural background, and social and economic status.
How to Identify Human Trafficking

Human trafficking indicators can be linked to the elements of trafficking offenses: act, means, and purpose. Indicators are present at each stage of the trafficking process, and it is important for labour inspectors, police officers, immigration officers, and first responders to be aware of what to look for. Human trafficking and forced labour share many indicators in common.

**ACT:**

Human trafficking requires one of the following acts: recruitment, transportation, transfer, harboring, or receipt of persons. Each of these acts has different indicators as detailed below:

**Recruitment:**
- Ads for jobs that appear too good to be true.
- Charging recruitment fees, particularly high fees.
- Recruiters requiring workers to pay back travel costs.
- Recruiters not providing a contract or providing a different contract once a worker arrives at his or her destination.

**Transportation:**
- A child or group of children traveling with an adult they are not related to.
- A group of travelers whose travel documents and/or valuables are being held by one person who appears to be in charge.
- False travel or identity documents.
- A group traveling together with no common language or a limited means of communicating with each other.
- Last-minute ticket purchases, including for flights.
- One person speaking for a group traveling together when asked questions.
- Using routes associated with trafficking.
- One person in a group making all the purchase for the group, including food.
- Only one person in the group having local currency.
- The travelling group does not understand the local language except for the one person who speaks on their behalf.
- Most members of the travelling groups are illiterate or have minimal education.

**Transfer:**
- Giving a child or adult to an employer or exploiter.
- Negotiating a sale or contracting for the work of a child or adult.

**Harboring:**
- Accommodation for a group purchased by one person (indicating that others may not have access to money).
- Someone who frequently brings different people to a hotel for a short period of time.
**Receipt:**
- People working on the premises who appear to have been trafficked, such that they are isolated from the local communities or they do not know where they are.
- Children working on the premises in violation of child labour legislation.
- Charging workers high prices for food, accommodation, or other needs.

**MEANS:**
Human trafficking relies on means that include the threat or use of force or other forms of coercion, abduction, fraud, deception; the abuse of power or of a position of vulnerability; or the giving or receiving of payments or benefits to achieve a person's consent to be controlled by another person. Indicators of means are included below:

**Threat or use of force or other forms of coercion:**
- A person shows signs of fear or physical or mental abuse.
- Injuries, including frequent visits to a hospital or other medical provider for injuries.
- Individual unwilling to answer questions or identify his/her employer.

**Abduction:**
- A person was physically taken against their will.
- Someone reports the disappearance of a friend or family member under circumstances that appear to be involuntary.
- Children could be abducted for international or domestic adoption.

**Fraud:**
- A person is required to perform tasks or a job that was not included in his/her employment contract.
- A person has to work for an employer other than the employer named in the contract.

**Deception:**
- A person has been misled about their job, tasks, working conditions, employer, and/or accommodations.
  - In Liberia, most cases of domestic human trafficking involve deception and use false promises of a better life as bait.\(^\text{117}\)

**Abuse of power or a position of vulnerability:**
- A person using the power of their position over another, such as a teacher over a student.
- A person taking advantage of another’s vulnerability, such as being orphaned or a refugee.

**Giving or receiving of payments or benefits to achieve the consent of a person having control over another person:**
- Making payments or giving gifts to a parent, guardian, spouse, sibling, or any other person having control of the trafficked person.

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PURPOSE:
Human trafficking is perpetrated for the purpose of exploitation. Exploitation includes prostitution of others or other forms of sexual exploitation, forced labour or services, slavery or practices similar to slavery, servitude, or the removal of organs.

Prostitution of others or other forms of sexual exploitation:
- Brothel or other location offering the sexual services of adults or children.

Forced labour or services (refer to forced labour indicators section for a more comprehensive list):
- Workers forced to work long hours and/or not provided time off.
- Workers forced to work in dangerous conditions.
- Workers not provided with protective equipment.
- Workers are isolated, not able to contact friends or family.

Slavery or practices similar to slavery and Servitude:
- Bonded labour.
- Employer appears to own the worker(s).
- Generational debt bondage, children are working to pay off the debts of their parents.

Removal of organs:
- Scars that indicate a kidney has been removed.
Push and Pull Factors

Several factors can push and pull people into child labour, forced labour, and human trafficking. Push factors are circumstances that cause people to look for something that is new or different, often due to a lack of options and opportunities in their current employment or situation. Push factors include poverty, natural disasters, armed conflict and other crises, broken families and domestic violence, migration, disabilities, and discrimination. Most recently, the COVID-19 pandemic also became a push factor. It not only created a public health crises but also exacerbated other push factors, such as poverty, broken families, and irregular migration. Pull factors are things that may lure people to different types of work. Pull factors include things such as a desire to gain new skills, see new places, and gain access to education.

PUSH FACTORS

Poverty: Poverty is one of the main reasons that children engage in child labour; families put children to work so that the family can benefit from the extra income. The short-term benefit of not having to pay school fees and other school-related expenses such as books and uniforms can play into this decision as well. Unfortunately, by pulling children out of school and putting children to work, poverty continues as children earn less than adults, and a lack of education often traps the children in low-paying jobs even when they are adults.

Poverty increases the vulnerability of both children and adults. Many adults may struggle to find employment in their communities due to high levels of unemployment, a lack of skilled jobs, and a heavy reliance on the informal sector. Adults need to cover expenses such as food, housing, and medical care, and those living in poverty may seize on a chance to increase their earnings and end up in a situation of human trafficking or forced labour.

Extreme poverty is an important metric of forced labour risk. The COVID-19 pandemic has exacerbated the problem. Although strict economy-wide workplace shutdowns were phased out in most countries, the ILO finds that the jobs recovery has stalled in much of the world and the World Bank indicates that extreme poverty remains far higher than the pre-pandemic trajectory.118

Natural disasters, armed conflict, and other crises: Crises cause upheaval and increase vulnerabilities for children and adults. In many instances, schools close, leaving children with time to fill. An example is the COVID-19 pandemic, which has led to many children being out of school, and many adults losing their incomes, factors that could result in increases in child labour. The number of children living in income-poor households increased by more than 63 million in 2020 as a result of the pandemic.119 In some instances, desperate families whose income has been disrupted during the pandemic resorted to providing their children's labour to obtain loans or to service existing ones from predatory lenders.120 Additionally, the COVID-19 pandemic led to many school closures, leading to children entering the workforce.121 Children who leave school and begin working are less likely to return to school. Significant increases in child labour have been reported during the COVID-19 pandemic and it is estimated that an additional 8.9 million children will enter child labour by the end of 2022.122 About 10.4 million children have lost at least one parent to the COVID-19 pandemic, out of which 7 million have become orphans, leaving them vulnerable to labour or trafficking abuse in places where child support systems are inadequate.123


Other crises families face include losing their income if crops or businesses are destroyed, causing them to look for alternate sources of income, such as child labour. The need for extra income can be even more acute if a parent is killed or injured due to the crisis. After a disaster, adults will also be looking for jobs to replace ones that were lost, particularly if they need to cover expenses to rebuild a home or have lost assets such as crops or a business.

The work available after a natural disaster is often hazardous for children, such as construction, increasing the risks to children. Families may have to move as a result of a natural disaster if their homes were destroyed or they are fleeing violence, and becoming displaced increases the risk of child labour, forced labour, and human trafficking.

**Broken families and domestic violence:** Children in homes with drug or alcohol abuse, domestic violence, or who are survivors of sexual assault are more likely to be sex trafficked. These children are more likely to look for work that keeps them out of their homes. Women and girls who are subjected to violence at home or who are being pressured to enter an early or forced marriage may look for employment opportunities outside of their communities. This can put them at risk for trafficking or forced labour. The COVID-19 pandemic has created a “shadow pandemic” of violence against women who are trapped in their homes with their abusers, which could lead to an increased risk of trafficking of women trying to escape.124

**Migrants:** Migrants are vulnerable to child labour, forced labour, and human trafficking. Migrant children often are unable to attend school either because they are traveling with their families seasonally for work and would have to transfer schools too frequently or because they cannot access schools in a different country due to a lack of residency status or inability to speak the local language. Because of this, and the poverty of many migrant families, migrant children can end up in child labour, primarily in the informal sector. Migrant children who migrant alone are also vulnerable to child labour.

Migrant adults can be pushed into forced labour and human trafficking. In 2021, 15% of all adults in forced labour exploitation were migrants (i.e., are subjected to forced labour in a country different from that of their birth).125 While migrants who migrate legally can find employment in the formal sector, migrant adults who migrate illegally are often unable to access work in the formal sector because they lack residency or the needed travel documents. Additionally, illegal migrants are often unwilling to access medical or other assistance because they fear being deported. This can increase the odds of being exploited because traffickers and exploitative employers are aware of migrants’ reluctance to seek assistance from law enforcement or other authorities. The COVID-19 pandemic pushed prospective migrant workers to irregular migration pathways because normal ones were largely closed down. These desperate migrants may engage with smugglers to circumvent restrictions, increasing their risk of being trafficked.126

**Disabilities:** While the Liberian Constitution prohibits discrimination against persons with disabilities, many Liberians are unable to access services including education.127 Many schools cannot accommodate children with disabilities, leading parents to either not enroll children or to pull them from school to work. Disabled children are sometimes trafficked for forced begging. Disabled persons are often unable to access healthcare and housing and are at greater risk of sexual and gender-based violence.128 Disabled adults may struggle to find work in the formal sector and instead have to work in the informal sector, where they may find themselves in exploitative labour because of their vulnerability and limited employment options.

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124 Ibid. at p.27.
125 Ibid. at p.36.
126 Ibid. at p. 27.
**Discrimination:** Some families that have lower social status, such as from being from an ethnic minority, indigenous group, religious minority, or a lower caste, may have more limited economic options and historical discrimination that results in fewer assets and opportunities. Given these challenges, the families are pushed into removing their children from school because they need the children to bring in extra income. In some cases, the families may be in situations of bonded labour that also cause the children to work at young ages.

Discrimination may cause adults to be in bonded labour within their communities or to look for opportunities to work in locations farther away, where they may not be subject to the same discrimination. The decision to look for work farther away may also lead to exploitation, particularly if the employers are seeking out vulnerable workers and the workers are unskilled.

**PULL FACTORS**

**Desire to gain new skills:** Children and their families may feel that having a child work and gain skills on the job is more useful than attending school. Many believe that these skills will help a child gain a better job in the future. Most children who leave school early will enter unskilled positions, where they will not learn skills as valuable as they would in school or through a vocational or apprenticeship program.

Adults may see the chance to work for a different type of company or doing different work as a way to further their career. Working in a big hotel overseas might help them start a small hotel closer to home or learn how to cook a new type of food as a line cook, which could land them a good job as a chef in a restaurant.

**Desire to see new places:** Adults and children may be lured by the prospect of traveling to a new location or country to work. Recruiters will often talk of the opportunities in far-away places, the chance to meet new people, see new things, and have new experiences. Employers may offer to advance the travel costs, which will have to be repaid. In reality, the employee may end up trapped in their new job.

**Desire to access education:** People recruiting children often will lure them by promising to help them attend school, often a better school than the ones close to home. Children and their parents may believe that they will be able to stay in school, even if they have to work part time. Some children and their families may think that the opportunity presented to them would allow them to continue their education or access education that they could not otherwise, believing that this education will improve their long-term career prospects. In some instances, children are provided with the education access they are promised, but often this is not the case.
Exercise 1.2.1: Indicators Energizer

Objective:
- To help participants start thinking about indicators of child labour, forced labour, and human trafficking.

Time:

15 minutes

Materials and Preparation:
- Note cards, at least one per participant
- Pens/pencils for all participants

Steps:
- Explain to participants the goal and process of the activity.
  - 1 minute
- Have each participant write an indicator of child labour, forced labour, and/or human trafficking on their note card.
  - 4 minutes
- Tell the participants they have one minute to get up, walk around, and switch cards with at least three people. Then tell participants that each of them has received a note card that is a “tip.” Have each participant read what is on the card they have been given, and then have each participant tell the group what their card says and why they think it could be an indicator of child labour, forced labour, and/or human trafficking.
  - 10 minutes
Exercise 1.2.2: Recognizing Cases of Child Labour, Forced Labour, and Human Trafficking

Objective:
• To ensure participants have a thorough knowledge of the crimes of child labour, forced labour, and human trafficking and the laws surrounding them.

Time:
Clock 1 hour and 5 minutes

Materials and Preparation:
• One copy of Handout 1.2.2: Recognizing Cases of Child Labour, Forced Labour, and Human Trafficking for each participant
• Pens/pencils for all participants
• One flip chart for each group plus one for the facilitator
• One marker for each group plus one for the facilitator
• Flip chart paper prepared with a chart that is numbered 1–10 and has the categories found in Handout 1.2.2: Recognizing Cases of Child Labour, Forced Labour, and Human Trafficking (child labour, hazardous work, etc.)

Steps:
• Explain to participants the goal and process of the activity.
  • 5 minutes
• Distribute Handout 1.2.2 and divide the participants into teams of four or five. Allow participants to review the handouts and work together as a team to write the answers on their copy of the handout.
  • 30 minutes
• Bring the teams back together and go through the responses as a group, asking what groups answered for each question, going question by question. The facilitator will check off each category identified by the groups for each question and then lead a discussion about how the groups made their decisions and what the correct answers are.
  • 20 minutes
• Wrap up with Q&A and key messages below.
  • 10 minutes

Key Messages:
• It is important to remember that a worker can be engaged in multiple types of exploitation at the same time.
• Knowing the different categories of child labour and permitted child work will help identify whether work is permissible.
• Not all work that has poor conditions qualifies as forced labour or human trafficking. That does not mean that other violations cannot be addressed or that workers cannot be compensated.
### Handout 1.2.2: Recognizing Cases of Child Labour, Forced Labour, and Human Trafficking

<table>
<thead>
<tr>
<th>Scenario</th>
<th>Child Labour</th>
<th>Hazardous Work</th>
<th>WFCL</th>
<th>Forced Labour</th>
<th>Human Trafficking</th>
<th>Child Work</th>
<th>Adult Work</th>
</tr>
</thead>
<tbody>
<tr>
<td>Dan is 20 years old and works on a construction site where he works 10 hours per day. He is still trying to pay back the cost of his flight to the country and a fee he paid a recruiter.</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Abby is 13 years old. She traveled to Monrovia to go to school and stay with the family, who offered to pay for her school fees. She is required to spend most of her day cleaning the house and rarely goes to school.</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>John is 25 years old. He got a job at a quarry. The work is hard. He has to cut and carry heavy stones. He gets one day off per week and is paid his salary every two weeks.</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Helen is 14 years old. She works after school for two hours per day in a printing shop where she helps take orders and organizes printed materials.</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Perseverance is 12 years old. He begs in order to pay for food and his school fees after getting kicked out for failure to pay.</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Youssouf is 16 years old. He works on a ranch where he helps herd cattle and does other tasks related to animals.</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Nadia is 24 years old. She accepted a job as a secretary but has been required to perform sexual acts for her boss’s clients as well. She has been beaten when she has refused.</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>James is 32 years old. He took a short-term job on a fishing boat. He has been on the boat for a year. He has not been able to leave and has not been able to access his salary.</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Mercy is 12 years old. Her mother has a job sewing clothes. Mercy’s mother is only paid once she reaches her quota. Mercy often has to help her mother with sewing. She goes to school but falls asleep in class.</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Mark is 18 years old. He works in an artisanal mine. He works with chemicals but does not have any protective equipment because he cannot afford it.</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Scenario</td>
<td>Child Labour</td>
<td>Hazardous Work</td>
<td>WFCL</td>
<td>Forced Labour</td>
<td>Human Trafficking</td>
<td>Child Work</td>
<td>Adult Work</td>
</tr>
<tr>
<td>-------------------------------</td>
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<td>------</td>
<td>---------------</td>
<td>-------------------</td>
<td>------------</td>
<td>------------</td>
</tr>
<tr>
<td>Mike is 13 years old. He works in an artisanal mine hoping to pay for his school fees. He is given drugs at the mine and has to work long hours to pay for his drug expenses and cannot go to school.</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Anna is 22 years old. She works on a farm using machetes to cut crops. She works long hours and cannot leave the farm to see her family; she is required to live with the other farmers.</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Darby is 11 years old. He works on a small rubber farm for about 7 hours a day. Because the farm is too far away from the nearest school, he does not go to school.</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
# Handout 1.2.2 Key: Recognizing Cases of Child Labour, Forced Labour, and Human Trafficking

<table>
<thead>
<tr>
<th>Scenario</th>
<th>Child Labour</th>
<th>Hazardous Work</th>
<th>WFCL</th>
<th>Forced Labour</th>
<th>Human Trafficking</th>
<th>Child Work</th>
<th>Adult Work</th>
</tr>
</thead>
<tbody>
<tr>
<td>Dan is 20 years old and works on a construction site where he works 10 hours per day. He is still trying to pay back the cost of his flight to the country and a fee he paid a recruiter.</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>X</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Abby is 13 years old. She traveled to Monrovia to go to school and stay with the family, who offered to pay for her school fees. She is required to spend most of her day cleaning the house and rarely goes to school.</td>
<td>X</td>
<td>Depends on the tasks she performs</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td></td>
<td></td>
</tr>
<tr>
<td>John is 25 years old. He got a job at a quarry. The work is hard. He has to cut and carry heavy stones. He gets one day off per week and is paid his salary every two weeks.</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>X hard work does not mean human trafficking</td>
<td></td>
</tr>
<tr>
<td>Helen is 14 years old. She works after school in a printing shop where she helps take orders and organizes printed materials.</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>X</td>
</tr>
<tr>
<td>Perseverance is 12 years old. He begs in order to pay for food and his school fees after getting kicked out for failure to pay.</td>
<td>X</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Youssouf is 16 years old. He works on a ranch where he helps herd cattle and does other tasks related to animals.</td>
<td>X</td>
<td>X working with animals</td>
<td>X</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Nadia is 24 years old. She accepted a job as a secretary but has been required to perform sexual acts for her boss's clients as well. She has been beaten when she has refused.</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>X</td>
<td>X</td>
<td></td>
</tr>
<tr>
<td>James is 32 years old. He took a short-term job on a fishing boat. He has been on the boat for a year. He has not been able to leave and has not been able to access his salary.</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>X</td>
<td>X</td>
<td></td>
</tr>
<tr>
<td>Mercy is 12 years old. Her mother has a job sewing clothes. Mercy's mother is only paid once she reaches her quota. Mercy often has to help her mother with sewing. She goes to school but falls asleep in class.</td>
<td>X</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Mark is 18 years old. He works in an artisanal mine. He works with chemicals but does not have any protective equipment because he cannot afford it.</td>
<td></td>
<td></td>
<td></td>
<td>X</td>
<td>X</td>
<td></td>
<td>X safety issues but likely not forced labour; needs further investigation</td>
</tr>
<tr>
<td>Scenario</td>
<td>Child Labour</td>
<td>Hazardous Work</td>
<td>WFCL</td>
<td>Forced Labour</td>
<td>Human Trafficking</td>
<td>Child Work</td>
<td>Adult Work</td>
</tr>
<tr>
<td>-------------------------------------------------------------------------</td>
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<td>------</td>
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<td>-----------------------------------------------------------------------------------</td>
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<td>------------</td>
</tr>
<tr>
<td>Mike is 13 years old. He works in an artisanal mine hoping to pay for his school fees. He is given drugs at the mine and has to work long hours to pay for his drug expenses and cannot go to school.</td>
<td>X a 13-year-old cannot work full time</td>
<td>X working at artisanal mines is hazardous work for children</td>
<td>X</td>
<td>X giving drugs is a form of coercion</td>
<td>X forced labour is a form of trafficking. People can be trafficked without physical movement</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Anna is 22 years old. She works on a farm using machetes to cut crops. She works long hours and cannot leave the farm to see her family; she is required to live with the other farmers.</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>X</td>
</tr>
<tr>
<td>Darby is 11 years old. He works on a small rubber farm for about 8 hours a day. Because the farm is too far away from the nearest school, he does not go to school.</td>
<td>X</td>
<td>Depends on the tasks he performs</td>
<td>True, if hazardous work, FL, or HT</td>
<td>Need more info</td>
<td>Need more info</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
Exercise 1.2.3: Push and Pull Factors

Objective:
• To ensure participants understand push and pull factors and are able to recognize indicators of child labour, forced labour, and human trafficking.

Time:
️ 50 minutes

Materials and Preparation:
• Copies of the Enforcement Training Program Case Studies 1–4
• Pens/pencils for all participants
• One flip chart for each group plus one for the facilitator
• One marker for each group plus one for the facilitator
• Flip chart paper with the following written on it:
  • What are the push and pull factors in the scenario?
  • Is the case child labour, forced labour, human trafficking, or more than one of these?
  • What are the indicators of child labour, forced labour, and/or human trafficking in the scenario?

Steps:
• Explain to participants the goal and process of the activity.
  • 5 minutes
• Divide the participants into four groups. Provide each group with a copy of a different case study. Instruct each group to answer the three questions listed on the flip chart paper using their case study.
  • 15 minutes
• Bring the teams back together and have each group present their findings, beginning by reading the case study to the group and then answering the questions. Allow the group to discuss each case study if others have comments.
  • 20 minutes
• Wrap up with Q&A and key messages below.
  • 10 minutes

Key Messages:
• There are many factors that can push or pull someone into child labour, forced labour, and human trafficking.
• Some indicators of child labour, forced labour, and human trafficking may be easier to recognize than others.
• These four case studies will be used throughout the workshop to help track the experience of survivors during all stages of a child labour, forced labour, and human trafficking case. At the end of the workshop, the group will review each story and how each survivor experienced the trial process.
Lesson 1.3: Distinguishing Child Labour, Forced Labour, and Human Trafficking from Other Crimes

Objective:
- Learn to distinguish between child labour, forced labour, and human trafficking; trafficking from migrant smuggling; and child labour from child work.
- Learn to recognize common myths and misconceptions about child labour, forced labour, and human trafficking so that more cases of child labour, forced labour, and human trafficking can be properly identified.

Time:

1 hour and 30 minutes

Steps:
- Exercise 1.3.1: Myths and Facts About Child Labour, Forced Labour, and Human Trafficking
  - 15 minutes
- PowerPoint Presentation 1.3: Distinguishing Child Labour, Forced Labour, and Human Trafficking from Other Crimes
  - 30 minutes
- Exercise 1.3.1: Myths and Facts About Child Labour, Forced Labour, and Human Trafficking Recap
  - 45 minutes

Supplies:
- PowerPoint Presentation 1.3: Distinguishing Child Labour, Forced Labour, and Human Trafficking from Other Crimes
- Projector
- Copies of Handout 1.3.1: Myths and Facts About Child Labour, Forced Labour, and Human Trafficking
- Pens or pencils
Distinguishing Child Labour, Forced Labour, and Human Trafficking from Each Other

Child labour, forced labour, and human trafficking may have overlapping and similar concepts, but the elements that make up the crimes are not identical. They are three separate crimes. Distinguishing between child labour, forced labour, and human trafficking is especially important when thinking about how to bring charges against suspected offenders because it can help you understand the elements of each crime and how to prove them all before the court. This can make your investigation or prosecution more likely to result in a successful conviction.

However, it is also very important to note that these crimes are not mutually exclusive. It is entirely possible that someone could be tried for more than one of the crimes at the same time due to the nature of their actions. This lesson should not prevent you from bringing multiple charges against suspected offenders. Refer to Lesson 2.7 (Charging) for more detail on multiple charges.

Interrelated definitions can make the distinctions difficult to understand, but it is easier to understand the distinction between child labour, forced labour, and human trafficking if you start by considering trafficking and what elements make up the crime. Human trafficking requires a form of exploitation, which can be a worst form of child labour (WFCL) or forced labour. Human trafficking can include child labour or forced labour, but not all child labour or forced labour is human trafficking.

Below are more detailed explanations of the distinctions between child labour, human trafficking, and forced labour and between forced labour and human trafficking.

Child Labour vs. Human Trafficking and Forced Labour

Human trafficking of a child victim/survivor, or child trafficking, should first be distinguished from human trafficking. Unlike human trafficking of adults, child trafficking does not require the use of threat or use of force or any form of coercion, abduction, fraud, deception, or abuse of power or of a position of vulnerability. Additionally, under the Palermo Protocol and the Revised Trafficking in Persons Act (2021), children cannot consent to being trafficked.

Child trafficking and forced labour of children can fall under the umbrella of child trafficking. Child labour includes several different types of illegal child work, such as children working below the minimum age of employment or working more hours than legally permitted, as well as children engaged in any of the WFCL. Child trafficking and forced labour of children are WFCL. For more information on child labour definitions, refer to Lesson 1.1. While all child trafficking and the forced labour of children can be considered child labour, it is important to remember that not all child labour (or WFCL) is child trafficking or child forced labour. Figure 8 below explains the relationship between child labour and child trafficking and forced labour of children.


### Forced Labour vs. Human Trafficking

Forced labour and human trafficking are similar crimes that can be challenging to distinguish. Under the Revised Trafficking in Persons Act (2021), forced labour is a type of “exploitation” in the definition of human trafficking. This is consistent with the Palermo Protocol, which includes forced labour as one of the purposes that can constitute human trafficking. Some countries have laws that include forced labour as a type of human trafficking, while others include forced labour as a separate offense. The ILO describes the difference between forced labour and human trafficking by noting that “not all forced labour is a result of human trafficking” but that “almost all cases of human trafficking result in forced labour,” with organ trafficking being an exception. This is because the definition of forced labour is more expansive than human trafficking as it covers “any work or service extracted from any person under the menace of any penalty and for which the said person has not offered himself voluntarily.” It does not require a specific act, means, and purpose as human trafficking does, and as a result, it can be easier to prove a forced labour case than a human trafficking case in countries that have forced labour as a separate offense. It is also important to note that because forced labour’s definition is broader, it can cover government-imposed forced labour, such as in Uzbekistan’s cotton sector. Additionally, it is important to remember that poor working conditions are not the same as forced labour.

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Distinguishing Human Trafficking from Smuggling

It is important that survivors of human trafficking are properly identified as trafficking victims/survivors and not as smuggled migrants. It is also crucial to remember that people who are voluntarily smuggled are often trafficked by either their smuggler or someone else upon arrival at their destination. Because countries have different responsibilities with regard to how they address human trafficking survivors and smuggled migrants, correct identification is crucial to ensuring survivors of human trafficking receive the necessary support and that their cases are handled properly. A trafficked person is automatically a victim and survivor of a crime and is entitled to protection and government assistance. Without understanding the distinction between smuggled migrants and survivors of trafficking, it is easy to misidentify trafficked persons as illegal migrants. Misidentification can lead to detrimental outcomes for trafficked survivors if they are deported or detained for immigration offenses instead of provided needed support and assistance, causing even more trauma. Additionally, human trafficking cannot be fully addressed if opportunities for investigating and collecting evidence are missed because of misidentified cases.

There is often confusion between human trafficking and migrant smuggling, and while there can be overlapping characteristics, they are not the same. Smuggling of migrants means “the procurement, in order to obtain, directly or indirectly, a financial or other material benefit, of the illegal entry of a person into a State Party of which the person is not a national or permanent resident.” Human trafficking is somewhat similar to smuggling in that trafficking can involve the transfer of a person across borders. However, while smugglers transfer people for the purpose of gaining payment from the person being smuggled, traffickers transfer people for the purpose of exploiting them.

Smuggling and trafficking differ in the following ways:

- Smuggling a person means to facilitate that person's illegal crossing of a border and entry into a country that he or she chose to enter. The person's choice and consent in the process is a distinguishing feature of migrant smuggling. Although smuggling often involves dangerous conditions and mistreatment, mistreatment or harm is not a necessary element of the crime of smuggling. Therefore, the person being smuggled is not automatically a trafficking victim/survivor as a result of the migrant smuggling, but they can be a trafficking victim/survivor if there has been additional harm. In contrast, when a trafficked person is transported across international borders, the victim is intentionally forced or tricked into recruitment and transport. A person cannot consent to being trafficked. The crime also includes the necessary element of exploitation after transport. A trafficked person, unlike a smuggled person, is automatically a victim as a result of the trafficking itself.

- Smuggling is a crime against the state and the state's sovereignty. Human trafficking is a crime against the individual and their right to be free from involuntary servitude.

- Smuggling requires the illegal crossing of international borders. Trafficking does not require the crossing of international borders, although it can. Trafficking can occur completely within national borders.

- With smuggling, the smuggler uses illegal documentation or unofficial ports or points of entry. Traffickers may use either legal or illegal documents.

- The relationships between the smuggler and the migrant, and the trafficker and the victim/survivor also differ. The smuggler and the migrant are partners in a commercial interaction with the migrant contracting with the smuggler to assist him or her across a border. The migrant enters into the arrangement willingly. The smuggler has no intention of exploiting the smuggled person after the migrant has successfully crossed the border. The relationship between


a smuggler and the smuggled person is short term. In contrast, the relationship between a trafficker and a victim is rooted in exploitation and is longer in duration, often indefinite. If a trafficking victim has crossed an international border, the relationship does not end there. The intention of the trafficker is to exploit the victim in the new country. Victims of trafficking may have agreed to the illegal border crossing, but the initial consent is negated by subsequent improper means (threat, use of force, coercion, abduction, fraud, deception, abuse of power or vulnerability, giving payments or benefits to a person in control of victim) used by traffickers, with the intent to further exploit the victim. However, this distinction is not to say a smuggled migrant cannot become a victim of trafficking if the smuggler exploits the person, sells the person and his or her debt (the smuggling fee the person smuggled owes), or forces the person to work off transportation costs through exploitation.

- The smuggler profits from the migrant’s smuggling fees. The trafficker continues to control the victim after the border crossing, if there is a crossing, to continue profiting through exploiting the victim.

Key differences between smuggling and trafficking are shown in the chart below:

**Figure 9: Key Differences between Smuggling and Human Trafficking**

<table>
<thead>
<tr>
<th>Smuggling</th>
<th>Trafficking</th>
</tr>
</thead>
<tbody>
<tr>
<td>Crime against the state</td>
<td>Crime against an individual</td>
</tr>
<tr>
<td>Commercial relationship between smuggler and person being smuggled</td>
<td>Exploitative relationship between trafficker and person being trafficked</td>
</tr>
<tr>
<td>Illegal border crossing is a requirement for the crime</td>
<td>Illegal border crossing is not required but may have occurred</td>
</tr>
<tr>
<td>Migrant must consent to crossing a border illegally</td>
<td>Consent is not relevant if the trafficker used force or coercion at any point in the process</td>
</tr>
</tbody>
</table>

**Distinguishing Child Labour from Child Work**

Child labour and child work are both forms of children in employment, with the first being illegal and the second being legal. Child work encompasses legal work that children are allowed to perform in Liberia. The types of work children are permitted to perform include light work, and once the child has reached the minimum age for employment, full-time non-hazardous work. Child work is work that is beneficial for children, as it helps them gain skills and responsibilities while also earning income. Work performed by children cannot harm their health, safety, or morals, and in the case of light work, it cannot harm their education.

Child labour refers to illegal child employment. Child labour includes children performing light work below the minimum age for light work or engaging in full-time employment when they are under the minimum age for employment. Children of any age working more hours than permitted by law are engaged in child labour. Children engaged in any of the WFCL, including hazardous work, are also in child labour.

**MYTHS AND MISCONCEPTIONS**

There are many myths and misconceptions about child labour, forced labour, and human trafficking that must be corrected if governments are to address the crimes properly. Myths and misconceptions can result in the failure of criminal justice professionals to identify crimes when they occur, preventing survivors from having access to the care and assistance they need.
Child Labour Myths and Misconceptions:\textsuperscript{139}

**Myth:** Many people work as children, and it does not cause any harm.

Fact: Working as a child, or child work, is not the same as child labour. Jobs like doing chores around the house, after-school jobs, or babysitting are not child labour. By definition, child labour is mentally or physically dangerous and harmful to children and interferes with their ability to go to school.

**Myth:** Child labour is necessary to help children and their families survive extreme poverty.

Fact: Often, child labour makes situations of extreme poverty worse because children are unable to go to school and receive an education that may prepare them for a stable and better paying job. Victims of child labour may not have any opportunity to receive a basic education because they are working during school hours. Additionally, working in hazardous conditions exposes children to risks to their physical or mental health, which also affects their ability to work in the future.

**Myth:** Child labour is necessary for a country’s economic growth and development.

Fact: Child labour is an obstacle to not an inevitable consequence of growth and development. Child labour leads to lower national income, depressed wages, increased adult unemployment, slow technological advancements, and difficulty attracting foreign investors.

**Myth:** All children who work are engaged in child labour.

Fact: Many children who work are engaged in legal employment, such as light work and other non-hazardous work (provided the children have reached the required minimum ages).

**Myth:** No child under the minimum age for employment can perform any work.

Fact: While this is true in some countries, in Liberia, children are permitted to perform light work, which is part-time work that does not negatively impact their health, safety, morals, or education. Light work is permitted for children who are 13 years and older.

**Myth:** Victims of child labour only work in sweatshops and factories.

Fact: Victims of child labour work in a wide range of industries. Many victims of child labour work in agriculture and farming, while others work in the mining and construction industries.

**Myth:** Victims of child labour do not perform difficult tasks, so they are not really at risk.

Fact: The work that victims of child labour perform is hazardous or dangerous to their physical and/or mental health. Many victims and survivors suffer long-term health problems because of malnutrition, chemical exposure, abuse, injury, exhaustion, and psychological harm.

**Myth:** Survivors of child labour can easily go back to school once they are done working and have made some money.

Fact: Survivors of child labour do not often have control over when they can stop working. Even if they have made some money, it is likely not enough to save for future educational expenses and schooling. Additionally, if children have been forced into child labour from a young age, it will be difficult to reintegrate into the schooling system and catch up.

Human Trafficking and Forced Labour Myths and Misconceptions:¹⁴⁰, ¹⁴¹

Myth: Trafficking requires movement, so trafficking victims are foreign nationals or immigrants from other countries.

Fact: Trafficking can occur entirely within a country’s borders, meaning that a person can be a victim of trafficking within his or her own country. Movement across international borders may be involved, but the legal definition of human trafficking does not require the element of international travel, transportation, or movement.

Myth: All victims of sex trafficking are women.

Fact: Men, women, boys, girls, and nonbinary individuals can all be victims of sex trafficking. Anyone can be a victim of sex trafficking, regardless of their age, gender, sexual identity or orientation, and socioeconomic status. Traffickers often choose their victims based on perceived vulnerability because traffickers look for people they can easily exploit.

Myth: If a person consents to their initial working condition and is informed of the type of labour he or she would be doing, then it is not forced labour or human trafficking.

Fact: When identifying a victim or survivor of forced labour or human trafficking, initial consent to provide labour does not negate the fact that the victim or survivor was subsequently subjected to force, fraud, or coercion to get the person to continue working against his or her will. If coercion is used for further exploitation, the person is a victim or survivor, even if he or she initially provided consent to the situation.

Myth: Victims must be physically restrained for trafficking to have occurred.

Fact: Physical restraint, bodily harm, or physical force is not an essential element of the crime of human trafficking. While physical restraint may occur, psychological control, such as through the use of threats, is sufficient to meet the elements of human trafficking.

Myth: Victims and survivors are quick to seek help or assistance and will self-identify as victims of a crime.

Fact: Often, victims/survivors of trafficking will not seek any help and will not consider themselves victims/survivors of a crime. This is because they lack trust in the legal and criminal justice systems, self-blame, or believe the misinformation traffickers have told them. Therefore, it is crucial for law enforcement and service providers to be able to recognize the signs of human trafficking so that survivors are identified and assisted because otherwise, they may never seek help.

Myth: Human trafficking and forced labour only occur in illegal industries.

Fact: Human trafficking can occur in both legal and illegal industries. The industry or type of work is not the criminal part of the act. Trafficking can occur in legal industries that are fully visible to the public, such as tourism, fishing, hospitality, and agriculture.

Myth: Trafficking victims who are in a foreign country are undocumented immigrants or in the country illegally.

Fact: Victims of human trafficking can be in a foreign country through either illegal or legal means. Some victims have obtained visas and have legal documents.

Myth: Victims and survivors of human trafficking and forced labour are always from areas with high poverty or are from rural villages.

Fact: While poverty may be a factor that makes the victim vulnerable in the eyes of the trafficker or exploiter, poverty alone is not a universal risk factor for human trafficking and forced labour. Trafficking victims and survivors can come from a range of socioeconomic backgrounds.

Exercise 1.3.1: Myths and Facts about Child Labour, Forced Labour, and Human Trafficking

Objective:
To identify common myths about child labour, forced labour, and human trafficking; identify sources of misconceptions; and clarify information about child labour, forced labour, and human trafficking to better understand the reality of child labour, forced labour, and human trafficking. Ideally, this exercise will be completed in two parts, as a preview to Lesson 1.3 and as a closing activity for the lesson.

Time:
1 hour

Materials and Preparation:
- Make copies of Handout 1.3.1A: Child Labour, Forced Labour, and Human Trafficking: True or False? for each group.
- Before the facilitator teaches Lesson 1.3, have participants complete the “pre-lesson” portion of the handout. They will keep this handout throughout the lesson, as they will refer to it again at the end of the lesson.
- Pens or pencils

Steps:
- Explain to the participants the objectives of the exercise.
  - 5 minutes
- Ask participants if they think they personally have a good understanding of child labour, forced labour, and human trafficking and whether they think they would be able to identify common myths and misconceptions.
- Break up the group of participants into groups of two. Each group of participants should have one handout.
- Ask participants, in their groups of two, to look at the handout and take note of the “pre-lesson” and “post-lesson” columns.
- Instruct participants to discuss each statement on the handout with their partner and to write “true” or “false” in the “pre-lesson” column for each statement.
  - 10 minutes
- The facilitator should then teach Lesson 1.3 as planned.
- After the lesson, have participants, in their original pairs, go through the statements in the handout again to see if any of their responses to the questions have changed based on what they have learned in the lesson. Any changes should be marked on their response sheets.
  - 5 minutes
- Reconvene once participants have finished.
- As a group, go over the list of statements on the handout, then ask volunteers to state the correct answer for each statement and why that answer is correct. Refer back to Lesson 1.3 for an explanation of the truth behind myths, if necessary. All the statements are from the lesson.
- Ask participants to reflect on the differences between their “pre-lesson” and “post-lesson” answers and circle the answers that changed after the lesson.
- Ask participants to volunteer to share which statement their group was most surprised to learn was a myth when they had thought it was true before the lesson. Guide the discussion by asking other groups if they shared a similar initial misconception.
• Ask participants to consider why they believed certain facts to be true or false. The goal should be to help participants identify stereotypes they carry and where their biases may stem.
  • 30 minutes
• Wrap up with Q&A and key messages below.
  • 10 minutes

Key Messages:
• There are many myths and misconceptions about child labour, forced labour, and human trafficking.
• Addressing common myths and sharing correct information about the reality of child labour, forced labour, and human trafficking is essential to ensure that governments address the crimes properly.
• As a result of cultural ideals and society, and even political ideologies, individuals within a certain community may have widespread misinformation about child labour, forced labour, and human trafficking.
• Myths and stereotypes take a long time to break and are often unintentionally ingrained in one’s mind. Participants should not feel guilty or discouraged if they believed some myths to be true. Instead, participants should feel empowered by their new understanding, which can correct future misconceptions and encourage them to teach others in their communities.
• Myths and misconceptions can result in criminal justice professionals failing to identify crimes when they occur, thus preventing victims from accessing the care and assistance they need.
HANDOUT 1.3.1: CHILD LABOUR, FORCED LABOUR, AND HUMAN TRAFFICKING: TRUE OR FALSE?

<table>
<thead>
<tr>
<th>Statement</th>
<th>True or False?</th>
</tr>
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<tbody>
<tr>
<td>Trafficking requires movement across international borders.</td>
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<td>Even if a person consents to his or her initial working condition, he or she can still be a victim of human trafficking.</td>
<td></td>
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<td>There is a difference between working as a child and child labour.</td>
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<td>All trafficking victims and survivors are women.</td>
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<td>Victims of child labour only work in sweatshops and factories.</td>
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<td>Victims and survivors are often reluctant to seek assistance from law enforcement and the government.</td>
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<td>Child labour is necessary for families who face extreme poverty.</td>
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<td>A person does not have to be physically restrained to be a victim of human trafficking.</td>
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<td>It is easy for survivors of child labour to return to school and have a normal life.</td>
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<td>Human trafficking and forced labour only occur in illegal industries.</td>
<td></td>
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<tr>
<td>Victims of child labour do not perform difficult tasks, so they are not really at risk.</td>
<td></td>
</tr>
<tr>
<td>Boys and girls work in similar sectors.</td>
<td></td>
</tr>
<tr>
<td>Child labour only occurs in the informal sector because it is unregulated.</td>
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## HANDOUT 1.3.1 KEY: CHILD LABOUR, FORCED LABOUR, AND HUMAN TRAFFICKING: TRUE OR FALSE?

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List of Sources

1. An Act to Establish the Children's Law of Liberia, 2011 [Children's Law (2011)]
2. An Act to Repeal Title 18 of the Executive Law, Labour Practices Law and to Establish in Lieu Thereof the Decent Work Act, 2015 [Decent Work Act (2015)]
11. The Revised Act to Ban Trafficking in Persons Within the Republic of Liberia, September, 2021 [Revised Trafficking in Persons Act (2021)]


34. Second National Action Plan (NAP) to Combat Trafficking in Persons (2019–2024) and National Referral Mechanism. Republic of Liberia Ministry of Labour, 2019


